CITY OF TUSCOLA

ANNUAL FINANCIAL REPORT

April 30, 2018



PARIS • CASEY • TUSCOLA, IL • TERRE HAUTE, IN



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INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council City of Tuscola Tuscola, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tuscola, Illinois, as of and for the year ended April 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tuscola, Illinois, as of April 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in the net position liability and related ratios, schedule of employer contributions, and budgetary comparison information on pages 3-13, 57, 58, and 59-68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Tuscola, Illinois's basic financial statements. The equalized assessed valuations, tax rates, taxes extended and collected on pages 69-70 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The equalized assessed valuations, tax rates, taxes extended and collected are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the equalized assessed valuations, tax rates, taxes extended and collected are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Tuscola, Illinois August 9, 2018

Larsson Hoodyard + Henson, LLP

City of Tuscola

Management's Discussion and Analysis

April 30, 2018

As management of the City of Tuscola, we offer readers of these financial statements this narrative overview and analysis of the financial activities of the City of Tuscola for the fiscal year ended April 30, 2018.

Financial Highlights

- The assets of the City of Tuscola exceeded its liabilities at the close of the most recent fiscal year by \$39,278,435 (*net position*).
- The City's total net position increased by \$1,137,996 during the year compared to last fiscal year's restated Net Position.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,428,305. Of this amount, (\$327,002) is not specifically assigned to a particular use so it is available for spending at the government's discretion (unassigned fund balance). Due to the timing of the end of the TIF life, and needing to complete TIF projects, the TIF fund is borrowing from the general fund, thus the overall unassigned fund balance is negative. These funds will be repaid with property tax increment.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$1,514,318.
- City of Tuscola's total debt decreased by \$1,200,349 during the current fiscal year.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City of Tuscola's basic financial statements. The City of Tuscola's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Tuscola's finances, in a manner similar to a private-sector business.

- The statement of net position presents information on all of the City of Tuscola's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Tuscola is improving or deteriorating.
- The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that

will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Tuscola include general government, public safety, public recreation, development, public library, tourism and roadways. The business-type activities of the City of Tuscola include the City of Tuscola Water and Sewer services. The government-wide financial statements do not include funds classified as Fiduciary Funds (discussed further below), because the resources of those funds are not available to support the City's programs.

The government-wide financial statements can be found on pages 14-15 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Tuscola, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Tuscola can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Tuscola maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, TIF Fund, Motor Fuel Tax Fund, Tourism Fund and Library Fund all of which are considered to be major funds.

The City of Tuscola adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for the funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 17-18 of this report.

Proprietary funds. The City of Tuscola maintains two proprietary funds (also called Enterprise Funds). Enterprise Funds are presented as *business-type activities* in the government-wide financial statements. The City of Tuscola uses one enterprise fund to account for its Water service activities and one enterprise fund to account for its Sewer service activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the Water and Sewer services, which are considered to be major funds of the City of Tuscola.

The basic proprietary fund financial statements can be found on pages 21-23 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Tuscola's own programs. The City of Tuscola maintains two fiduciary funds. The Garbage Fund is for the purpose of billing and collecting revenue for Advanced Disposal, the contracted garbage hauler in the City. The Section 125 Fund is used to hold employee deposits and reimburse employees for approved medical and daycare expenses. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statement can be found on page 24 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25-56 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This supplementary information includes information concerning the City of Tuscola's progress in funding its obligation to provide pension benefits to its employees, additional information about the operation of the water and sewer funds, legal debt margin calculations and assessed valuations, tax rates, taxes extended and collected information about the property tax funding system. Required supplementary information can be found on pages 57-68 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Tuscola, assets exceeded liabilities by \$39,278,435 at the close of the most recent fiscal year.

The largest portion of the City of Tuscola's net position (83 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City of Tuscola uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Tuscola's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The following table reflects the condensed Statement of Net position.

Summary of City of Tuscola's Net Position

Go		vernmental	G	overnmental	Bu	siness-Type	Bu	siness-Type				
		Activities		Activities		Activities		Activities		Total		Total
		2018		2017		2018		2017		2018		2017
Current and Other Assets Net Pension Asset	\$ \$	7,752,879 270,209	\$	6,394,854	\$	1,523,009	\$	1,485,773	\$ \$	9,275,888 270,209	\$	7,880,627
Capital Assets		24,639,604		25,321,699		9,884,268		10,256,473		34,523,872	_	35,578,172
Total Assets	\$	32,662,692	\$	31,716,553	\$	11,407,277	\$	11,742,246	\$	44,069,969	\$	43,458,799
Deferred Outflow of Resources	\$	215,018	\$	314,946					\$	215,018	\$	314,946
Deferred Charge on Refunding				-		5,874		23,494		5,874	_	23,494
Defer'd Outflows of Resources	\$	215,018	\$	314,946	\$	5,874	\$	23,494	\$	220,892	\$	338,440
Long-term Liabilities	\$	355,638	\$	962,168	\$	1,060,271	\$	1,425,339	\$	1,415,909	\$	2,387,507
Other Liabilities		212,718		231,488	_	461,055		750,737		673,773	_	982,225
Total Liabilities	\$	568,356	\$	1,193,656	\$	1,521,326	\$	2,176,076	\$	2,089,682	\$	3,369,732
Deferred Inflows of Resources												
Def Inflows rel to Pensions	\$	680,055	\$	12,772					\$	680,055	\$	12,772
Unavai. Rev Property Taxes		2,242,689	_	2,274,296			_		_	2,242,689	_	2,274,296
Total Defer'd Inflows of Res.	\$	2,922,744	\$	2,287,068	\$		\$		\$	2,922,744	\$	2,287,068
Net Position:												
Net Invest. in Capital Assets	\$	24,221,604	\$	24,801,699	\$	8,467,216	\$	8,237,688	\$	32,688,820	\$	33,039,387
Restricted		557,658		599,236		601,782		888,652		1,159,440		1,487,888
Unrestricted		4,607,348		3,149,840	_	822,827		463,324	_	5,430,175	_	3,613,164
Total Net Position	\$	29,386,610	\$	28,550,775	\$	9,891,825	\$	9,589,664	\$	39,278,435	\$	38,140,439

An additional portion of the City of Tuscola's net position (\$1,159,440) represents resources that are subject to external restrictions on how they may be used. The remaining balance of Net position, *unrestricted net position* (\$5,430,175) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

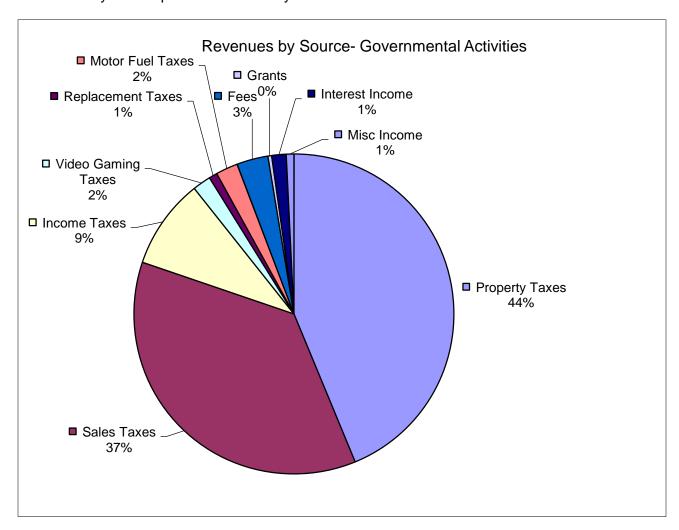
The following table summarizes the revenues and expenses of the City's activities:

City of Tuscola's Revenues, Expenses and Net Position

	Business-						
	Governmental	Governmental	Type	Business-			
	Activities	Activities	Activities	Type Activities	Total	Total	
	2018	2017	2018	2017	2018	2017	
Revenues:							
Program Revenues							
Charges for Services	\$ 163,007	\$ 170,859	\$1,773,899	\$ 1,793,123	\$ 1,936,906	\$ 1,963,982	
Grants & Contributions	19,296	19,895	-	-	19,296	19,895	
General Revenues:							
Property Taxes	2,250,703	2,118,626	-	-	2,250,703	2,118,626	
Sales Taxes	1,875,848	1,845,605	-	-	1,875,848	1,845,605	
Income Taxes	467,698	422,409	-	-	467,698	422,409	
Replacement Taxes	43,173	51,688	-	-	43,173	51,688	
Motor Fuel Taxes	114,388	113,552	-	-	114,388	113,552	
Video Gaming Taxes	94,747	97,489	-	-	94,747	97,489	
Investment Earnings	75,170	34,214	11,195	3,818	86,365	38,032	
Investment Impairment	1,414	370	-	-	1,414	370	
Miscellaneous	38,078	75,710	10,036	7,204	48,114	82,914	
Total Revenues	\$ 5,143,522	\$ 4,950,417	\$1,795,130	\$ 1,804,145	\$ 6,938,652	\$ 6,754,562	
Expenses:							
General Government	563,266	582,978	-	-	563,266	582,978	
Public Safety	1,026,396	945,778	-	-	1,026,396	945,778	
Public Works	1,169,664	1,220,248	-	-	1,169,664	1,220,248	
Culture and Recreation	620,966	522,506	-	-	620,966	522,506	
Development	911,330	963,765	-	-	911,330	963,765	
Interest on L-T Debt	16,065	18,565	-	-	16,065	18,565	
Water Department	-	-	860,131	976,089	860,131	976,089	
Sew er Department			632,838	627,156	632,838	627,156	
Total Expenses	4,307,687	4,253,840	1,492,969	1,603,245	5,800,656	5,857,085	
Change in Net Position	835,835	696,577	302,161	200,900	1,137,996	897,477	
Net Position, Beginning							
	28,550,775	27,854,198	9,589,664	9,388,764	38,140,439	37,242,962	
Net Position, Ending	\$29,386,610	\$28,550,775	\$9,891,825	\$ 9,589,664	\$ 39,278,435	\$38,140,439	

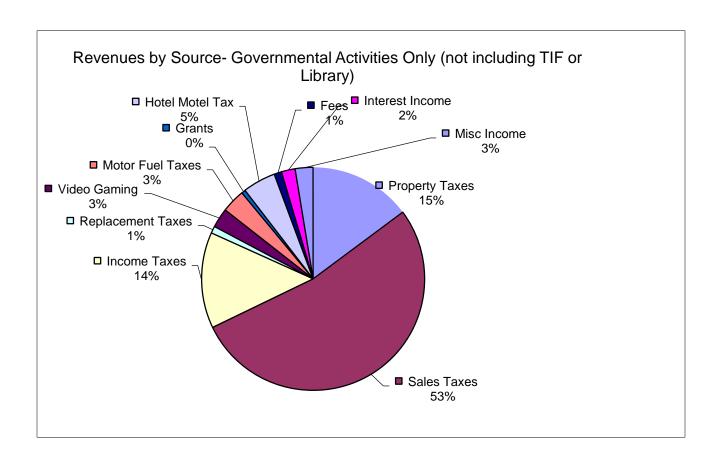
Revenues for the City are generated from a number of different sources and for the most part are dependent on different financial factors. The majority of revenue is derived from sales taxes and property taxes, as illustrated in the chart below. Property taxes are a stable source of revenues, not dependent on economic trends and fluctuations. The Illinois state legislature has considered several bills in the past few years that would impact the city's ability to generate large increases in property tax revenues. The City has maintained its property tax rate such that large increases in any one year should not be necessary. Sales tax revenues, conversely, are heavily dependent on economic trends and the success of a smaller number of local businesses. Property taxes are derived solely from

local property owners, while sales taxes are partly paid by out of town shoppers. Keeping sales tax revenues strong and the local economy growing is taking some of the financial burden of running the City's programs off of the local citizenry. Having a balance between those two revenues is essential to the stability of the operations of the City.

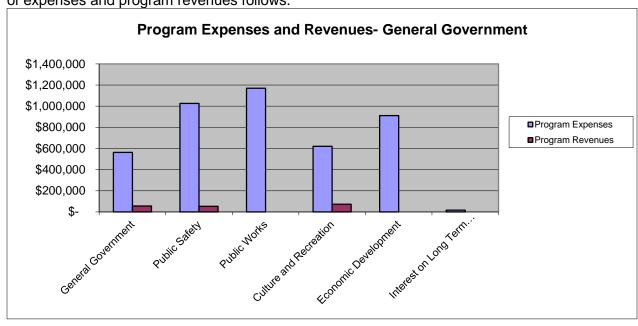


The City of Tuscola is unique in that it has a very successful Tax Increment Financing (TIF) District that provides revenues from property tax increment to fund most of the City's economic development plans. While property tax revenues are a main source of overall revenue for the City's combined funds, the amounts of these types of revenues that are attributable to the TIF District are significant (76%).

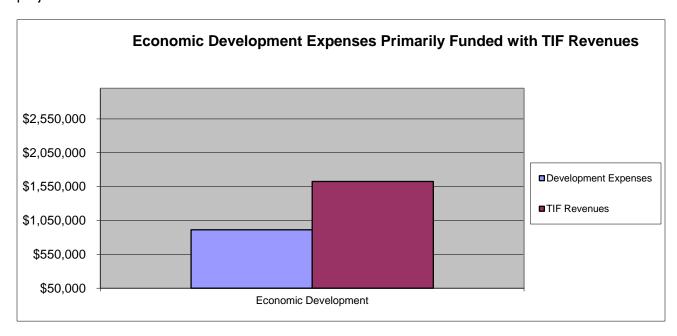
When the general government funds are analyzed independently of the Tax Increment Financing Fund, one gets a clearer picture of the priorities of the City's government. As shown in the following chart, the City government has made a priority of keeping property tax levies low to keep the burden off local residents. This is possible due to the high percentage (53%) of sales taxes, paid in large part by out of town shoppers.



The largest program expenses for the City for the fiscal year ending April 30, 2018 were Public Works, at \$1,169,664; Public Safety at \$1,026,396; and Economic Development at \$911,330. As explained later, the city's focus on economic development would not be possible without the City's Tax Increment Financing District Revenue. Public Works and Public Safety are high priorities for the City as it shows in the spending for those programs. Culture and recreation programs were \$620,966 for the fiscal year, while general government expenses, were at \$563,266 for the year. General government expenses account for only 13% of the total program expenses. A breakdown by program of expenses and program revenues follows.



The City of Tuscola funds a vast majority of the economic development programs with Tax Increment Financing revenues, not with General Fund revenues. The following chart shows the current year TIF revenues were the primary means to fund all other expenditures for economic development projects for FY 2018.



Financial Analysis of the Government's Funds

As noted earlier, the City of Tuscola uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City of Tuscola's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Tuscola's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City of Tuscola. At the end of the current fiscal year, total fund balance of the general fund was \$6,155,242, of that \$2,028,576 is nonspendable or restricted while \$2,612,348 is committed by the city council to specific future purposes. For the near term, the city council has allowed those committed funds to be used as a loan to the TIF fund. The TIF fund is using the money to fund projects that will be repaid from property tax increment over the next few years until the expiration of the TIF districts. This intra-government loan will ultimately save taxpayers tens of thousands of dollars over issuing bonds for these final TIF projects.

The City's TIF funds are primarily used to assist local businesses in funding projects for economic growth within the TIF districts. Those projects in FY 2018 included the Joe's Pizza Restaurant and other downtown façade restorations. The TIF fund also has on-going receipts of principal and interest income from low interest loans on past TIF funded projects. A complete accounting of TIF funded activities is available in the annual TIF report compiled by the City and submitted to the Office of the Comptroller- State of Illinois.

The City Motor Fuel Tax Funds are used mostly to meet debt service obligations on the 2011 road improvements to portions of Main, Sale, Daggy, Pembroke and Prairie Streets and the 2012 improvements to South Main Street.

The City's Tourism Funds are derived from a tax on local hotel operators. In FY 2008, the City Council voted to raise the tax percentage from 5% to 6%. Funds derived from the tax are dedicated to tourism and marketing efforts within the City. With the increase in the tax, the City Council further directed a portion of those funds to be used to commission a marketing study and fund marketing efforts for the City of Tuscola.

Proprietary funds. The City of Tuscola maintains two proprietary funds, the Water Fund and the Sewer Fund. These fund financials provide the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the proprietary funds at the end of the year amounted to \$9,891,825.

The Water Fund revenues come from fees charged to users of the City's water system. Expenses for the operation of the water system are paid exclusively from those funds. The City's water system, as any infrastructure system, is continually being upgraded and maintained. The Water Fund revenues are also used for debt service on Illinois EPA revolving loan funds. Those loan funds were used to complete a major pipeline upgrade and maintenance to the city's water tower.

The Sewer Fund revenues come from fees charged to users of the City's sewer system. Expenses for the operation of the sewer system are paid exclusively from those funds. The City's sewer system, as any infrastructure system, is continually being upgraded and maintained using sewer system fund balances. The Sewer Fund revenues are also used for debt service on bonds originally sold to fund major upgrades to the system and the building of a new waste water treatment facility. More recently, Illinois EPA revolving loan funds were used to upgrade the city's sewer treatment facility. Those funds are also being repaid from the sewer fund revenues.

General Fund Budgetary Highlights

The City staff develops a working budget prior to the beginning of each fiscal year. This working budget is based on City Council goals of what programs to fund, capital projects and purchases desired, levels of taxation, types and amounts of user fees, estimates of State revenues, historical operating expenses and desired cash reserves and fund balance. The working budget is presented to the City Council and adopted by majority vote. The City staff use this budget to guide operations throughout the fiscal year.

The legal spending limits of the City of Tuscola, as in most municipal governments, are set by the appropriation budget. The appropriation budget is also developed by City staff taking into account the maximum acceptable spending for operations and other possible contingencies. The appropriation budget is passed via ordinance of the City Council in accordance with State statues. The City Council may vote to transfer appropriated amounts between departments or line items as needed during the year. But there are very few remedies, as described in the State statutes, if the total appropriation amount needs to be raised or lowered.

During the fiscal year 2018 there was no change in overall appropriations amounts between the original and final amended appropriation budget.

Capital Asset and Debt Administration

Capital assets. The City of Tuscola's investment in capital assets for its governmental and business-type activities as of April 30, 2018, amounts to \$34,253,663 (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, water system, sewer system, storm sewer system, parks, roads, highways, and bridges. The following Comparative Statement of Capital Assets, net of depreciation shows the change in assets for the governmental and business-type activities.

	Governmental Activities					Business-ty	Activities	Total								
		FY 2018		FY 2017		FY 2017		FY 2017		FY 2018		FY 2017		FY 2018		FY 2017
Land	\$	3,117,171	\$	3,078,371	\$	637,198	\$	637,198	\$	3,754,369	\$	3,715,569				
Land Improvements		887,168		908,235		-		-		887,168		908,235				
Buildings		3,445,260		3,582,638		-		-		3,445,260		3,582,638				
Plant, Machinery &																
Equipment		331,634		389,342		5,335,349		5,493,016		5,666,983		5,882,358				
Vehicles		1,334,719		1,423,792		175,094		195,695		1,509,813		1,619,487				
Distribution System		-		-		3,736,627		3,930,564		3,736,627		3,930,564				
Infrastructure	•	15,523,652		15,939,321		-		-		15,523,652	1	15,939,321				
Work in Progress		_					_					_				
	\$ 2	24,639,604	\$	25,321,699	\$	9,884,268	\$	10,256,473	\$	34,523,872	\$3	35,578,172				

Additional information on the City of Tuscola's capital assets can be found in Note 3 in the Notes to Financial Statements of this report.

Long-term debt. At the end of the current fiscal year, the City of Tuscola had bond debt outstanding of \$718,000 the City also had two (2) IEPA loans totaling \$1,117,052 and the City also incurs long-term debt in the form of accrued compensated absences and pension liabilities. Following is a comparative statement of outstanding debt:

	(Governmental Activities			Business-Type Activities				Total			
		2018		2017		2018		2017		2018		2017
General Obligation Bonds- Alternate Revenue Bonds IEPA Loan Payable Less deferred charge on	\$	418,000 -	\$	520,000	\$	300,000 1,117,052	\$	860,000 1,182,279	\$	718,000 1,117,052	\$	1,380,000 1,182,279
refunding Net Pension liability Compensated Absences		- - 62,953		505,920 55,912		- - 14,955		(23,494) - 12,692		- - 77,908	_	(23,494) 505,920 68,604
Total	\$	480,953	\$	1,081,832	\$	1,432,007	\$	2,031,477	\$	1,912,960	\$	3,113,309

The City of Tuscola's total debt decreased by \$1,200,349 during the current fiscal year. Additional information on the City's long-term debt can be found in Note 3 in the Notes to Financial Statements of this report.

Economic Factors and Next Year's Budgets and Rates

The Outlets of Tuscola Shopping Center lies within the limits of the City of Tuscola and is a major contributor to the area's economy, as the Center is a large employer (estimated at 300) and a large

generator of local taxes. Approximately 35% of the City's overall sales tax revenue is generated from Center sales and the City realizes approximately \$350,000 in annual property tax revenues from the property. This contribution helps make the City of Tuscola more financially sound than many communities of similar size or population. Conversely, this also creates financial vulnerabilities for the City in the event of a drastic change in the Center operation. Outlets of Tuscola Shopping Center continues to offer top name brand apparel at outlet center pricing.

The rate setting (not including TIF EAV of \$19,572,240) equalized assessed value (EAV) of taxable property in the City for 2017 levy year was \$58,847,927, which represents one-third market value. Residential properties make up 85% of the EAV for the 2017 levy year. Commercial developments constitute 14% of the EAV. Keeping the City's tax rate low has been a long-standing goal of the City's leadership. After a 10 year period of lowering rates each year, the Council has in recent years maintained a flat rate with only small increases in the prior few years' levies. It is expected that, barring unforeseen events, this goal will continue to drive tax levy decisions in future years.

The State of Illinois collects and distributes sales and income tax revenues to the City of Tuscola, as it does to all local governments. Those tax revenues are a significant portion of the general fund revenues for the City. In recent years, the State of Illinois has encountered a mounting fiscal crisis, punctuated by the fact that the General Revenue fund of the state is reaching the largest backlog of unpaid bills in state history. Since issuing bonds to pay down their backlog of unpaid bills, the State is currently caught up in payments to local governments. Due to these financial problems, some state legislators have proposed changes to state law that could negatively impact the City's revenues of sales, replacement taxes and/or income tax. At this point, none of these changes have been enacted into law, but the State's financial issues, and how the state will address them, remain a potential future dilemma for the City's state tax revenues.

There are currently no other known contingencies that would force a major change in the City's budgeting, spending, or taxation.

Requests for Information

This financial report is designed to provide a general overview of the City of Tuscola's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Tuscola, 214 N. Main St., Tuscola, IL 61953.



STATEMENT OF NET POSITION April 30, 2018

<u>ASSETS</u>	Governmental Activities	Business-Type Activities	Total
Current Assets			
Cash and cash equivalents	\$ 1,614,356	\$ 592,851	\$ 2,207,207
Due from Douglas County	2,244,386	-	2,244,386
Due from State of Illinois	339,059	-	339,059
Receivables, net	21,454	171,302	192,756
Loans receivable	551,102	-	551,102
Prepaid items	112,448	14,472	126,920
Investment in joint venture	-	142,603	142,603
Restricted Assets:			
Cash and cash equivalents	2,875,203	601,781	3,476,984
Allowance for impairment loss on investment	(5,129)	<u> </u>	(5,129)
Total current assets	7,752,879	1,523,009	9,275,888
Noncurrent Assets			
Capital Assets (not being depreciated):			
Land	3,117,171	637,198	3,754,369
Capital Assets (net of accumulated depreciation):			
Land improvements	887,168	-	887,168
Buildings	3,445,260	-	3,445,260
Plant, machinery and equipment	331,634	5,335,349	5,666,983
Vehicles	1,334,719	175,094	1,509,813
Infrastructure	15,523,652	3,736,627	19,260,279
Net pension asset	270,209	-	270,209
Total noncurrent assets	24,909,813	9,884,268	34,794,081
Total Assets	32,662,692	11,407,277	44,069,969
Deferred Outflows of Resources			
Deferred outflows related to pensions	215,018	-	215,018
Deferred charges on refunding	-	5,874	5,874
Total Deferred Outflows of Resources	215,018	5,874	220,892

STATEMENT OF NET POSITION (CONTINUED) April 30, 2018

<u>LIABILITIES</u>	Governmental Activities	Business-Type Activities	Total
Current Liabilities			
Accounts payable	42,089	43,999	86,088
Accrued payroll	39,796	7,826	47,622
Accrued interest	5,518	2,820	8,338
Customer deposits	-	34,675	34,675
Accrued compensated absences - current	21,315	5,690	27,005
Debt - due within one year	104,000	366,045	470,045
Total current liabilities	212,718	461,055	673,773
Noncurrent Liabilities:			
Accrued compensated absences	41,638	9,264	50,902
Debt - due after more than one year	314,000	1,051,007	1,365,007
Total noncurrent liabilities	355,638	1,060,271	1,415,909
Total Liabilities	568,356	1,521,326	2,089,682
Deferred Inflows of Resources			
Deferred inflows related to pensions	680,055	-	680,055
Unavailable revenue - property taxes	2,242,689		2,242,689
Total Deferred Inflows of Resources	2,922,744	_	2,922,744
NET POSITION			
Net investment in capital assets, net of related debt	24,221,604	8,467,216	32,688,820
Restricted for:			
General services	53,392	-	53,392
Public safety	32,844	-	32,844
Debt service	164,662	601,782	766,444
Transportation projects	66,656	-	66,656
Development	240,104	-	240,104
Unrestricted	4,607,348	822,827	5,430,175
Total Net Position	\$ 29,386,610	\$ 9,891,825	\$ 39,278,435



STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2018

			Program Revenues								
	Expenses		Charges for Services		Gre	perating ants and tributions	a	l Grants and ibutions			
Functions/Programs	•										
Governmental activities:											
General government	\$	563,266	\$	36,820	\$	19,296	\$	-			
Public safety		1,026,396		53,364		-		-			
Public works		1,169,664		-		-		-			
Culture and recreation		620,966		72,823		-		-			
Development		911,330		-		-		-			
Interest on long-term debt		16,065		-		-		-			
Total governmental activities		4,307,687		163,007		19,296		-			
Business-type activities:											
Water		860,131	1	,096,781		-		-			
Sewer		632,838		677,118		-		-			
Total business-type activities		1,492,969	1	,773,899				-			
Total primary government	\$	5,800,656	\$ 1	,936,906	\$	19,296	\$	-			

General Revenues

Property taxes

Sales taxes

Income taxes

Replacement taxes

Motor fuel taxes

Video gaming taxes

Interest income

Memorial income

Impairment loss on investment

Miscellaneous income

Total general revenues

Change in Net Position

Net Position - beginning of year

Net Position - ending

Net (Expenses) Revenue and Changes in Net Position

Governmental Activities			siness-Type Activities	Total			
Ф	(505.150)	ф		Φ	(505.150)		
\$	(507,150)	\$	-	\$	(507,150)		
	(973,032)		-		(973,032)		
	(1,169,664)		-		(1,169,664)		
	(548,143)		-		(548,143)		
	(911,330)		-		(911,330)		
	(16,065)				(16,065)		
	(4,125,384)				(4,125,384)		
	-		236,650		236,650		
	_		44,280		44,280		
			280,930		280,930		
	(4,125,384)		280,930		(3,844,454)		
	2,250,703		-		2,250,703		
	1,875,848		-		1,875,848		
	467,698		-		467,698		
	43,173		-		43,173		
	114,388		=		114,388		
	94,747		=		94,747		
	75,170		11,195		86,365		
	616		-		616		
	1,414		=		1,414		
	37,462		10,036		47,498		
	4,961,219		21,231		4,982,450		
	835,835		302,161		1,137,996		
	28,550,775		9,589,664		38,140,439		
\$	29,386,610	\$	9,891,825	\$	39,278,435		

BALANCE SHEET - GOVERNMENTAL FUNDS April 30, 2018

		General	Tax Increment Financing			
Assets Cash and investments Due from Douglas County Due from State of Illinois Due from other Funds	\$	1,243,925 522,089 327,049 1,832,645	\$	1 1,574,471 - -		
Accounts receivable Loans receivable Prepaid items Restricted Assets: Cash and investments		109,695		551,102		
Allowance for Impairment Loss on Investment Total Assets	\$	(5,129) 6,740,815	\$	2,125,574		
Liabilities Accounts payable Accrued salaries Due to other funds	\$	32,477 32,704	\$	5,439 3,237 1,832,645		
Total Liabilities		65,181		1,841,321		
Deferred Inflows of Resources Unavailable revenue - property taxes Unavailable revenue - intergovernmental		520,392		1,574,471		
Total Deferred Inflows of Resources	_	520,392		1,574,471		
Fund Balances Nonspendable Prepaid items Long term receivables Restricted General services		109,695 1,832,645 53,392		551,102		
Public safety Development Debt service Restrictions by state statutes Committed		32,844		- - - -		
Reserve funds Capital replacement funds Assigned Development Culture and recreation		1,293,774 1,318,574		-		
Unassigned Total Fund Balances		1,514,318 6,155,242		(1,841,320) (1,290,218)		
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	6,740,815	\$	2,125,574		
	4	-,,010		_,,,,,,		

M	otor Fuel Tax	Tourism]	Library	Total	Governmental Funds
\$	56,400	\$ 240,104	\$	73,926 147,826	\$	1,614,356 2,244,386
	10,256	-		1,754		339,059
	-	21,454		-		1,832,645 21,454
	-	21,434		_		551,102
	-	953		1,800		112,448
	164,662	-		-		2,875,203
\$	221 219	\$ 262,511	\$	225 206	\$	(5,129)
<u> </u>	231,318	\$ 202,311	<u> </u>	225,306)	9,585,524
\$	-	\$ 2,668	\$	1,505	\$	42,089
	-	1,265		2,590		39,796
						1,832,645
	-	3,933		4,095		1,914,530
	- -	- -		147,826		2,242,689
	-			147,826		2,242,689
	-	953		1,800		112,448
	-	-		-		2,383,747
	-	-		-		53,392
	-	-		-		32,844
	164 662	240,104		-		240,104
	164,662 66,656	-		-		164,662 66,656
	-	-		-		1,293,774
	-	-		-		1,318,574
	-	17,521		-		17,521
		-		71,585		71,585
	731 219	258,578	_	73,385		(327,002) 5,428,305
	231,318	230,318		13,303		3,420,303
\$	231,318	\$ 262,511	\$	225,306	\$	9,585,524

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION April 30, 2018

Total Fund Balance - Governmental Funds

\$ 5,428,305

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities, net of accumulated depreciation, are not financial resources and, therefore, are not reported in the funds.

24,639,604

Net pension assets are not current financial resources and, therefore, are not reported in the funds.

270,209

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore are not reported in the governmental funds as follows:

Deferred outflows of resources

Deferred inflows of resources

215,018

(680,055)

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Those liabilities are as follows:

Accrued compensated absences

(62,953)

Accrued interest Bonds payable

(5,518) (418,000)

Net Position of Governmental Activities

\$29,386,610



STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended April 30, 2018

	General	Tax Increment Financing		Motor Fuel Tax	
Revenues	_		_		
Property taxes	\$ 498,711	\$	1,610,499	\$	-
Sales taxes	1,782,293		-		_
State income taxes	467,698		=		-
Replacement taxes	34,383		=		-
Motor fuel taxes	_		-		114,388
Sales taxes - city	-		-		-
Video gaming taxes	94,747		-		-
Fines and fees	23,645		-		_
Grant income	19,296		-		-
Licenses and permits	23,275		-		-
Rent	9,703		-		-
Franchise fees	13,545		-		-
Interest income	63,605		7,317		232
Fire insurance	8,717		-		-
Pool income	63,120		-		-
Memorial funds	-		-		_
Miscellaneous	 23,396		7,361		-
Total revenues	 3,126,134		1,625,177		114,620
Expenditures					
Current					
General government	503,321		-		_
Public safety	913,437		-		_
Public works	550,530		_		_
Culture and recreation	299,170		_		_
Development	17,580		687,361		_
Debt Service	17,500		007,501		
Principal	_		_		102,000
Interest					16,065
Capital outlay	224,789		38,800		10,005
Total expenditures	2,508,827		726,161		118,065
•	 2,300,027		720,101		110,003
Excess of revenues over					
(under) expenditures	617,307		899,016		(3,445)
Other Financing Sources (Uses)					
Impairment loss on investment	1,414		=		_
Total other financing sources (uses)	 1,414	-			
Net Change in Fund Balance	618,721		899,016		(3,445)
					,
Fund Balances - beginning	 5,536,521		(2,189,234)		234,763
Fund Balances - ending	\$ 6,155,242	\$	(1,290,218)	\$	231,318

Tourism		Library	Go	Total vernmental
\$ -	\$	141 402	\$	2 250 702
5 -	Ф	141,493	Ф	2,250,703 1,782,293
-		-		467,698
-		8,790		43,173
_		0,790		114,388
160,978		_		160,978
100,976		_		94,747
12,777		8,225		44,647
12,777		0,223		19,296
_		_		23,275
_		_		9,703
-		_		13,545
3,005		1,011		75,170
5,005		1,011		8,717
_		_		63,120
_		616		616
376		6,329		37,462
177,136	-	166,464		5,209,531
				503 321
-		-		503,321
-		-		913,437
-		-		550,530
-		152,882		452,052
206,389		-		911,330
-		-		102,000
-		-		16,065
-		18,291		281,880
206,389		171,173		3,730,615
,		<u> </u>		
(29,253)		(4,709)		1,478,916
-		-		1,414
		_		1,414
(29,253)		(4,709)		1,480,330
287,831		78,094		3,947,975
\$ 258,578	\$	73,385	\$	5,428,305

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended April 30, 2018

Net change in fund balances - total governmental funds

\$1,480,330

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures while government activities report depreciation expense to allocate those expenditures over the life of the assets.

Capital asset purchases capitalized	281,880
Gain (Loss) on Asset Disposal	(6,626)
Depreciation expense	(957,349)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (67,423)

Governmental funds report pension contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

Reduction of benefit liability, net

8,918

New debt is another financing source in governmental funds, while repayment of bond and loan principal is an expenditure in the governmental funds, but the new debt increases long-term liabilities and the repayment reduces long-term liabilities in the statement of Net Position.

Debt repayment 102,000

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds as follows:

Accrued compensated absences	(7,041)
Accrued Interest	1,146
Change in Net Position of Governmental Activities	\$ 835,835

STATEMENT OF NET POSITION - PROPRIETARY FUNDS April 30, 2018

	W	ater Fund	Se	wer Fund		Total
Assets						
Current assets	Ф	250 600	Φ	222 162	ф	502.051
Cash and cash equivalents	\$	259,689	\$	333,162	\$	592,851
Accounts receivable, net		104,385		66,917		171,302
Prepaid items		7,838		6,634		14,472
Cash and cash equivalents-restricted		222,165		379,616		601,781
Investment in joint venture		142,603		-		142,603
Total Current Assets		736,680		786,329		1,523,009
Noncurrent assets						
Capital assets:						
Property, plant and equipment		7,744,605	1	1,755,634	1	9,500,239
Accumulated Depreciation		(3,518,931)	((6,097,040)	(9,615,971)
Total Noncurrent Assets		4,225,674		5,658,594		9,884,268
Total Assets		4,962,354		6,444,923	1	1,407,277
Deferred Outflows of Resources						
Deferred charges on refunding		_		5,874		5,874
Total Deferred Outflows of Resources		_		5,874		5,874
Liabilities						
Current Liabilities						
Accounts payable		34,794		9,205		43,999
Customer deposits		34,675		, _		34,675
Accrued payroll		4,293		3,533		7,826
Accrued interest		1,491		1,329		2,820
Accrued compensated absences - current		3,672		2,018		5,690
General obligation bonds - current		, =		300,000		300,000
IEPA loans - current		57,439		8,606		66,045
Total Current Liabilities	-	136,364		324,691		461,055
Noncurrent Liabilities	'	_				
Accrued compensated absences		5,096		4,168		9,264
General obligation bonds		· -		· —		- -
IEPA loans		918,559		132,448		1,051,007
Total Noncurrent Liabilities		923,655		136,616		1,060,271
Total Liabilities		1,060,019		461,307		1,521,326
Net Position						
Net investment in capital assets		3,249,676		5,217,540		8,467,216
Restricted:		-, - .>,070		2,217,010		o, 107, 2 10
Restricted for debt service		222,166		379,616		601,782
Unrestricted		430,493		392,334		822,827
Total Net Position	\$	3,902,335	\$	5,989,490	\$	9,891,825
		- ,- >=,		, , v		, ,

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended April 30, 2018

	Water	Sewer	Total
Operating Revenues			
Charges for services	\$ 1,096,781	\$ 677,118	\$1,773,899
Miscellaneous	10,024	12	10,036
Total operating revenues	1,106,805	677,130	1,783,935
Operating Expenses			
Personnel services	192,815	162,354	355,169
Supplies and materials	49,379	69,544	118,923
Contractual services	372,522	85,503	458,025
Depreciation and amortization	231,042	284,278	515,320
Total operating expenses	845,758	601,679	1,447,437
Operating Income (Loss)	261,047	75,451	336,498
Non-operating Revenues (Expenses)			
Interest income	4,820	6,375	11,195
Insurance recovery	-	-	-
Sprayfield farm income (loss), net	-	(1,718)	(1,718)
Gain (loss) on disposal of capital assets	-	(2,090)	(2,090)
Interest expense	(14,373)	(27,351)	(41,724)
Total non-operating revenues (expenses)	(9,553)	(24,784)	(34,337)
Change in net position	251,494	50,667	302,161
Net Position - beginning	3,650,841	5,938,823	9,589,664
Net Position - ending	\$ 3,902,335	\$ 5,989,490	\$ 9,891,825

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended April 30, 2018

Cash Flows from Operating Activities:	Water	Sewer	Totals
Receipts from users	\$ 1,099,224	\$ 681,687	\$ 1,780,911
Payments to suppliers	(581,133)	(160,863)	(741,996)
Payments to employees	(190,640)	(161,239)	(351,879)
Other receipts (payments)	10,024	12	10,036
Net cash provided (used) by operating activities	337,475	359,597	697,072
Cash Flows from Capital and Related			
Financing Activities:			
(Purchase) of capital assets	-	(147,297)	(147,297)
Interest paid on capital debt	(15,250)	(10,630)	(25,880)
Principal paid on capital debt	(321,728)	(303,499)	(625,227)
Net cash provided (used) by capital and			
related financing activities	(336,978)	(461,426)	(798,404)
Cash Flows from Investing Activities:			
Interest on cash and investments	4,820	6,375	11,195
Sale of investments	_	2,088	2,088
Sprayfield farm income (loss)	_	(1,718)	(1,718)
Net cash provided (used) by investing activities	4,820	6,745	11,565
Net increase (decrease) in cash and cash equivalents	5,317	(95,084)	(89,767)
Cash and cash equivalents, beginning of the year	476,537	807,862	1,284,399
Cash and cash equivalents, end of the year	\$ 481,854	\$ 712,778	\$ 1,194,632
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) By Operating Activities			
Operating income (loss)	\$ 261,047	\$ 75,451	\$ 336,498
Adjustments to reconcile operating income to net cash			
provided (used) by operating activities:			
Depreciation and amortization	231,042	284,278	515,320
Change in assets and liabilities:	- ,-	- , -	,-
(Increase) decrease-accounts receivable	4,943	4,569	9,512
(Increase) decrease-prepaid insurance	(263)	110	(153)
(Increase) decrease-joint venture equity	(136,361)	-	(136,361)
Increase (decrease)-accounts payable	(22,608)	(5,926)	(28,534)
Increase (decrease)-accrued payroll	734	293	1,027
Increase (decrease)-customer deposits	(2,500)	-	(2,500)
Increase (decrease)-accrued compensated absences	1,441	822	2,263
NET CASH PROVIDED (USED) BY			
OPERATING ACTIVITIES	\$ 337,475	\$ 359,597	\$ 697,072

STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS April 30, 2018

	Agency Funds		
ASSETS			
Current assets			
Cash	\$ 1,051		
Accounts receivable	\$ 28,913		
Total assets	\$ 29,964		
LIABILITIES			
Current liabilities			
Accounts payable	\$ 29,964		
Total liabilities	\$ 29,964		

CITY OF TUSCOLA, ILLINOIS NOTES TO FINANCIAL STATEMENTS

Note 1 - Summary of Significant Accounting Policies

General Statement

The City of Tuscola (City) complies with generally accepted accounting principles (GAAP) as applied to governmental units. This requires the use of the accrual basis of accounting for government-wide financial statements and proprietary funds financial statements and a modified accrual basis of accounting for the governmental funds financial statements. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The financial reporting entity, basis of accounting, and other significant policies employed by the City are summarized as follows:

Financial Reporting Entity

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City of Tuscola (the primary government) and all funds of the City.

Basis of Presentation

Government-wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditure or expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least ten percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least five percent of the corresponding total for all governmental and enterprise funds combined.

The City has decided all funds will be presented as major funds.

CITY OF TUSCOLA, ILLINOIS NOTES TO FINANCIAL STATEMENTS

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Financial Statements (Continued)

The funds of the financial reporting entity are described below:

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The City has presented the following major governmental funds:

General Fund – To account for resources traditionally associated with governments which are not required to be accounted for in another fund.

Special Revenue Funds – To account for the proceeds of specific revenue sources that are either legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the City. The reporting entity includes the following special revenue funds:

TIF Fund - To account for the incremental property taxes realized within the TIF District of the City. Expenditures of these revenues are restricted to capital improvements and redevelopment.

Motor Fuel Tax Fund – To account for revenues received and expenditures paid for street maintenance.

Tourism Fund – To account for revenues and expenditures for promoting tourism in the City. Hotel/motel taxes provide revenues for operations.

Library Fund – To account for revenues received and expenditures paid for library operations.

The City has presented the following major proprietary funds:

Water Fund – To account for the operation of water services to the residents of the City.

Sewer Fund – To account for the operation of sewer services to the residents of the City.

Agency funds report resources held in trust by the City as an agent for individuals or private organizations. The City has the following agency funds:

Garbage Fund – To account for amounts billed and collected for sanitary services provided to residents of the City.

Section 125 Plan Fund – To account for amounts withheld from employees' wages and reimbursed for qualified medical and daycare expenses in accordance with IRS Section 125 plans.

The City's agency funds are presented in the fiduciary fund financial statement. Since by definition these assets are being held for the benefit of a third party (see above) and cannot be used to address activities or obligations of the City, these funds are not incorporated into the government-wide statements.

Measurement Focus

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Note 1 - Summary of Significant Accounting Policies (Continued)

Measurement Focus (Continued)

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b. below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. (The City's deferred outflows of resources and deferred inflows of resources are noncurrent.) Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.
- c. Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due. Agency funds are presented using the accrual basis of accounting.

All proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year end.

Note 1 - Summary of Significant Accounting Policies (Continued)

Basis of Accounting (Continued)

Revenues – Exchange and Non-Exchange Transactions (Continued)

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include employee license taxes, property taxes, grants, entitlements, and donations. The City considers property taxes as available in the year for which the taxes were levied. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

The revenues susceptible to accrual are taxes, intergovernmental, interest revenue, and charges for services. Permit revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Unearned revenue

The City reports unearned revenue on its government-wide statement of net position and the fund financial statements. Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the City before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for unearned revenue is removed and revenue is recognized.

Budgets and Budgetary Accounting

The City legally adopts annual budgets for all governmental and proprietary funds. The City follows these procedures in establishing the budgetary data reflected in these financial statements:

- 1. Prior to the end of the first quarter, the City Treasurer submits to the City Council a proposed operating budget for the fiscal year commencing on May 1. The operating budget includes proposed expenditures and the means of financing those.
- 2. Public hearings are conducted by the City to obtain taxpayer comments. At least one public hearing must be held no later than 10 days prior to final approval of the budget.
- 3. Prior to July 31, the appropriations budget is legally enacted through passage of an ordinance. The appropriations ordinance/budget was adopted on July 10, 2017.
- 4. The City Treasurer is authorized to transfer budgeted amounts between departments and their line items; however, any revisions that alter the total expenditures must be approved by the City Council.
- 5. Formal budgetary integration is employed as a management control device during the year; and, the budget is legally adopted. Budget amendments are also legally adopted.
- 6. The budget is adopted on the modified accrued basis of accounting.

The legal level of control at which expenditures may not legally exceed appropriations is the fund.

Note 1 - Summary of Significant Accounting Policies (Continued)

Budgets and Budgetary Accounting (Continued)

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund and Special Revenue Funds. In accordance with generally accepted accounting principles (GAAP), encumbrances outstanding at year end are reported as reservations of fund balances since they do not constitute expenditures or liabilities. There are no encumbrances at April 30, 2018.

Cash and Cash Equivalents

For the purpose of the Statement of Net Position, "cash and cash equivalents" includes all demand and savings accounts of the City. For the purpose of the proprietary fund Statement of Cash Flows, "cash and cash equivalents" include all demand and savings accounts and certificates of deposit, or short-term investments with an original maturity of three months or less.

Cash deposits and certificates of deposit are reported at carrying amount which reasonably estimates fair value. Additional cash disclosures are presented in Note 3.

Receivables

Major receivable balances for the governmental activities include property taxes, intergovernmental receivables, hotel/motel taxes, and tax increment financing note receivables. Business-type activities report amounts owed for utility services as their major receivables.

In the fund financial statements, receivables in governmental funds include revenue accruals such as hotel/motel taxes and other similar intergovernmental revenues, as well as, tax increment financing note receivables since they are usually both measurable and available.

Nonexchange transactions collectible but not available are deferred. Interest and investment earnings are recorded when earned only if paid within sixty days since they would be considered both measurable and available. Proprietary fund receivables include revenues earned at year end and not yet received. Utility accounts receivable compose all of the proprietary fund receivables. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. See Note 3 for details of interfund transactions, including receivables and payables, at year end.

Capital Assets

The accounting treatment of property, plant and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Note 1 - Summary of Significant Accounting Policies (Continued)

Capital Assets (Continued)

Government-wide Statement

In the government-wide financial statements, property, plant and equipment are accounted for as capital assets. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their estimated fair value at the date of donation. Estimated historical cost was used to value the majority of the assets acquired prior to May 1, 2004.

Assets capitalized have an original cost of \$5,000. Prior to May 1, 2004, governmental funds' infrastructure assets were not capitalized. These assets have been valued at estimated historical cost.

Capital assets of the primary government are depreciated over the estimated useful lives using the straight-line method. Depreciation of all exhaustible capital assets is recorded as all allocated expense in the Statement of Activities, with the accumulated depreciation reflected in the Statement of Net Position. The estimated useful lives are as follows:

Land improvements	30-50 Years
Buildings	5-100 Years
Building improvements	30-50 Years
Infrastructure	30-125 Years
Equipment	5-30 Years
Furnishings and fixtures	5-30 Years
Vehicles	3-30 Years

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

Prepaid Items

In the government-wide and fund financial statements, prepaid expenditures/expenses are deferred and expensed over the term when the services are received.

Deferred Outflows/Inflows of Resources

Government-wide Statement

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents the consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has items that qualifies for reporting in the category. These are the deferred charges on refunding and deferred outflows related to pensions (deferred pension contributions and deferred difference between projected and actuarial earnings on pension plans investments reported in the Statement of Net Position).

A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Note 1 - Summary of Significant Accounting Policies (Continued)

Deferred Outflows/Inflows of Resources (Continued)

Government-wide Statement (Continued)

A deferred pension contribution results from pension contributions subsequent to the measurement date of the pension plan. This amount is deferred and recognized as a component of the change in pension plan liability in the next measurement period. A difference between projected and actuarial earnings on pension plan investments results from actual investment earnings above or below actuarial projected earnings. This item, difference between projected and actuarial earnings on pension plan investments, is deferred and amortized over 5 years in future periods as a component of the pension expense.

In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Government has only one type of item related to the City's pension plans that qualifies for reporting in this category. A difference between projected and actuarial earnings on pension plan investments results from actual investment earnings above or below actuarial projected earnings. This item, difference between projected and actuarial earnings on pension plan investments, is deferred and amortized over 5 years in future periods as a component of the pension expense.

Fund Financial Statements

The government has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting as deferred inflows of resources. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for two sources: property taxes and intergovernmental taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

Restricted Assets

Certain proceeds of enterprise fund debt, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited to applicable bond covenants.

Certain resources in the governmental funds are set aside and classified as restricted because their use has been limited by legal or contractual provisions.

Long-Term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. The long-term debt consists primarily of bonds payable, loans payable and accrued compensated absences.

Accumulations for paid time off (PTO) are recorded as long-term debt in the government-wide statements. In the fund financial statements, governmental funds report only the matured compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred.

Note 1 - Summary of Significant Accounting Policies (Continued)

Long-Term Debt (Continued)

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

Equity Classifications

Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net assets that do not meet the definition of "restricted" or "net investment in capital assets."

Fund Statements

Governmental fund equity is classified as fund balance and displayed in five components:

- a. Nonspendable fund balance includes amounts that are not in a spendable form or are required to be maintained intact indefinitely.
- b. Restricted fund balance includes amounts that can be spent only for the specific purpose stipulated by creditors, grantors, contributors, or laws or regulations of other governments.
- c. Committed fund balance includes amounts that can be used only for the specific purposes determined by the City Council through the approval of City ordinances. Commitments may be changed or lifted only by the City Council making the same formal action that imposed the constraint originally.
- d. Assigned fund balance comprises the amounts intended to be used for a specific purpose. Intent can be expressed by the City Council. No formal action is required.
- e. Unassigned fund balance is the residual balance not contained in nonspendable fund balance or restricted fund balance or committed fund balance or assigned fund balance.

When both restricted and unrestricted fund balances are available for use, it is the City's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

Proprietary fund equity is classified the same as in the government-wide statements.

As of April 30, 2018, the Tax Increment Financing Fund had a deficit fund balance of (\$1,290,218).

Note 1 - Summary of Significant Accounting Policies (Continued)

Interfund Transactions

Amounts provided with a requirement for repayment are reported as interfund receivables and payables. Interfund services provided and used are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions are reported as transfers.

Program Revenues

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Operating and Non-Operating Revenues and Expenses - Proprietary Funds

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and/or services. It also includes all revenue and expenses not related to capital and related financing, noncapital financing, or investing activities. Operating expenses for the enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for both governmental and business-type activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds – by function: Current (further classified by character)

Debt Service Capital Outlay

Proprietary Fund – by operating and nonoperating

In the fund financial statements, governmental funds report expenditures of financial resources. Proprietary funds report expenses relating to use of economic resources.

Interfund Transfers

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make assumptions that affect reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 1 - Summary of Significant Accounting Policies (Continued)

Stewardship, Compliance, and Accountability

By its nature as a local government unit, the City is subject to various federal, state, and local laws and contractual regulations. An analysis of the City's compliance with significant laws and regulations and demonstration of its stewardship over City resources follows.

Fund Accounting Requirements

The City complies with all state and local laws and regulations requiring the use of separate funds.

Revenue Restrictions

The City has various restrictions placed over certain revenue sources from state or local requirements or contractual agreements. The primary restricted revenue sources include:

Revenue Source Legal Restrictions on Use

Motor Fuel Tax Projects approved by the State of Illinois

Grant Program Expenditures

Bond Proceeds Defeasance of debt and Capital Projects

For the year ended April 30, 2018, the City complied in all material respects with these revenue restrictions.

Subsequent Events

In preparing these financial statements, management has evaluated events and transactions for potential recognition or disclosure through August 9, 2018, the date financial statements were available to be issued. The City approved a \$195,000 TIF grant to Kenny and Angela Hogue for 125 West Sale Street, and the City approved a low bid of \$119,666 to Ne-Co for the Niles Street mill and overlay project.

Note 2 - Property Taxes

Property tax bills are prepared by the County and issued on or about May 1 of each year. City property tax revenues are recorded as a receivable when assessed because the City has an enforceable legal claim to the resources. At this time, the receivable is offset by a deferred inflow since this amount is normally not collected within a time period to be available and is intended to finance the operations of fiscal year ending April 30, 2019. Property taxes are recognized during the period for which they are levied.

The due dates and collection period for all property taxes for the fiscal year ended April 30, 2018, are as follows:

Description	Date
Assessment and enforceable lien	January 1, 2017
Levy	December 11, 2017
Face value amount payment dates	1 st half by July 13, 2017
	2 nd half by September 13, 2017

No provision has been made for delinquent property taxes since the amount has historically been immaterial to the financial statements.

Note 3 - Detail Notes on Transaction Classes/Accounts

The following notes present detail information to support the amounts reported in the basic financial statements for its various assets, liabilities, equity, revenues, and expenditures/expenses.

Deposits and Investments

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. The City's investment policy requires all investments be made in accordance with applicable legal requirements with consideration of investment safety. Accordingly, the City maintains collateral agreements with its financial institutions. Deposits are secured with collateral valued at market or par, whichever is lower, less the amount of the Federal Deposit Insurance Corporation insurance (FDIC). Every banking institution has FDIC insurance. At each banking institution, time deposit accounts are insured up to \$250,000 by FDIC insurance, and demand accounts are insured up to \$250,000 by FDIC insurance. The City's investment in The Illinois Funds and Illinois Municipal Investment Fund are not subject to custodial credit risk.

All deposits of the City's reporting entity are insured or collateralized with securities held by the City, its agent, or by the pledging financial institution's trust department or agent in the name of the City. During the year ended April 30, 2018, the City's cash and cash equivalents consisted of demand deposits, deposits in The Illinois Funds (described below), deposits in Illinois Municipal Investment Fund (described below), and petty cash of \$350. At year end, the carrying amount of the City's demand deposits were \$632,122. The bank balance was subject to deposit risk as follows:

Deposits covered by FDIC insurance	\$ 484,557
Uninsured and collateral held by pledging bank's trust	
department not in the City's name	194,356
Total	<u>\$ 678,913</u>

The City maintains deposits in The Illinois Funds. The activities of The Illinois Funds are governed by the Treasurer's published investment policies, which were developed in accordance with the State statute. Deposits in The Illinois Funds are valued at share price, the price for which the investment could be sold. As of April 30, 2018, \$5,033,547 was deposited into accounts with The Illinois Funds.

Also, the City maintains deposits in the Illinois Metropolitan Investment Fund (IMET). This fund is a not-for-profit investment trust formed pursuant to the Illinois Municipal Code and is managed by a Board of Trustees elected from the participating members. Deposits in the IMET are valued at share price, the price for which the investment could be sold. On September 29, 2014, certain repurchase agreements with IMET, which were part of IMET's Convenience Fund, that were backed by First Farmers Financial, LLC (FFF) securities, that were believed to be guaranteed by the United States Department of Agriculture (USDA), were in default. The loans were allegedly guaranteed by the USDA but since the loan documents were forged, by FFF, the USDA has decided at this time to not provide a financial guarantee for the loans. As a result, as of September 30, 2014, each member's proportionate share of the Convenience Fund was placed into a restricted account at IMET and not eligible for withdrawal. On October 24, 2014 the IMET Board of Trustees voted to remove the value of the repurchase agreements from the books and records of the Convenience Fund and transfer the member's proportionate share of the IMET restricted account; therefore setting up a Liquidating Trust with each member's proportionate share from which IMET will distribute future proceeds from recovery efforts that are currently on-going. As of April 30, 2018, \$7,268 was invested into accounts with the Illinois Municipal Investment Fund, with an additional \$11,955 investment impairment being recorded as the City's share of the value removed as a result of the fraud into the Liquidating Trust. Allowance for Impairment Loss on Investment and Impairment Loss on Investment amounts were calculated and recorded, in the amount of \$5,129, to reflect the amount IMET has determined to be realizable as of April 30, 2018.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Deposits and Investments (Continued)

Credit rating risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Generally, the City's investing activities are managed under the custody of the City's Treasurer. Investing is performed in accordance with investment policies adopted by the City complying with State Statutes. The Illinois Funds investment pools were rated AAAm by Standard & Poor's as of February 23, 2018. The Illinois Metropolitan Investment Fund was rated Aaa/bf by Moody's.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments are diversified to minimize the risk of loss resulting from overconcentration of assets in a specific maturity period, a single issuer, or an individual class of securities. Interest rate risk is minimized by having maturities of less than 1 year for 100% of the City's investments.

Concentration of credit risk is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City policy states that investments are subject to concentration of credit risk when 5% or more of the total are in securities of a single issuer. As of April 30, 2018, the City's investment in The Illinois Funds represent more than 5% of the total cash investment portfolio.

Capital Assets

Capital asset activity for the year ended April 30, 2018, was as follows:

	Balance			Balance
Governmental Activities:	May 1, 2017	Increases	Decreases	April 30, 2018
Capital assets, not being depreciated:				
Land	\$ 1,711,176	\$ 38,800	\$ 0	\$ 1,749,976
Land-Rights of way	1,367,195	0	0	1,367,195
Total capital assets, not being				
depreciated	3,078,371	38,800	0	3,117,171
Capital assets, being depreciated:				
Land improvements	1,698,385	52,380	33,590	1,717,175
Buildings	5,750,307	29,688	4,875	5,775,120
Infrastructure	24,157,076	64,962	312,354	23,909,684
Equipment & Vehicles	2,625,606	60,101	35,749	2,649,958
PME-Portable Machinery/Equip	1,234,530	17,658	52,241	1,199,947
Library Collection	464,755	18,291	83,006	400,040
Totals at historical cost	35,930,659	243,080	521,815	35,651,924
Less accumulated depreciation:				
Land improvements	790,159	73,438	33,590	830,007
Buildings	2,167,669	164,020	1,829	2,329,860
Infrastructure	8,217,754	480,632	312,354	8,386,032
Equipment & Vehicles	1,201,813	145,825	32,399	1,315,239
PME-Portable Machinery/Equip	950,590	67,432	52,011	966,011
Library Collection	359,346	26,002	83,006	302,342
Total accumulated depreciation	13,687,331	957,349	515,189	14,129,491
Total capital assets, being				
depreciated, net	22,243,328	(714,269)	6,626	21,522,433
GOVERNMENTAL				
ACTIVITIES CAPITAL				
ASSETS, NET	\$ 25,321,699	<u>\$ (675,469)</u>	\$ 6,626	<u>\$ 24,639,604</u>

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Capital Assets (Continued)

Depreciation expense was charged to g General government Public safety Public works Culture and recreation	governmental act	ivities as follo	ws:	\$ 56,342 112,959 619,134 168,914
TOTAL DEPRECIATION EXPENSE GOVERNMENTAL ACTIVITIES				<u>\$ 957,349</u>
Business-type Activities:	Balance May 1, 2017	Increases	Decreases	Balance April 30, 2018
Capital assets, not being depreciated: Land	\$ 637,198	\$ 0	\$ 0	\$ 637,198
Total capital assets, not being				,
depreciated	637,198	0	0	637,198
Capital assets, being depreciated:				
Infrastructure	7,068,324	0	0	7,068,324
Plant/Mechanical	11,298,850	145,207	8,360	11,435,697
Vehicles & Equipment	340,179	0	34,846	305,333
PME-Portable Machinery/Equip	53,686	0	0	53,686
Totals at historical cost	18,761,039	145,207	43,206	18,863,040
Less accumulated depreciation:				
Infrastructure	3,137,762	193,936	0	3,331,698
Plant/Mechanical	5,818,460	296,415	6,270	6,108,605
Vehicles & Equipment	144,484	20,601	34,846	130,239
PME-Portable Machinery/Equip	41,058	4,368	0	45,426
Total accumulated depreciation	9,141,764	515,320	41,116	9,615,968
Tracel control control to the				
Total capital assets, being depreciated, net	9,619,275	(370,113)	2,090	9,247,072
depreciated, net	<u></u>	(370,113)	2,070	7,247,072
BUSINESS-TYPE ACTIVITIES				
CAPITAL ASSETS, NET	<u>\$ 10,256,473</u>	<u>\$ (370,113)</u>	\$ 2,090	\$ 9,884,270
Depreciation expense was charged to be Water Sewer	ousiness-type acti	ivities as follo	ws:	\$ 231,042 284,278
TOTAL DEPRECIATION EXPENSE -				¢ 515 220
BUSINESS-TYPE ACTIVITIES				<u>\$ 515,320</u>

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Accounts Payable

Payables in the governmental and proprietary funds are composed of payables to vendors and accrued expenditures.

Long-Term Liabilities

The City's long-term liabilities are segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

Governmental Activities

As of April 30, 2018, the governmental long-term liabilities consisted of the following:

General obligation bonds: Current portion Noncurrent portion	\$ 104,000 314,000
TOTAL GENERAL OBLIGATION BOND COSTS, NET OF PREMIUMS AND DISCOUNTS	\$ 418,000
Accrued compensated absences: Current portion Noncurrent portion	\$ 21,315 41,638
TOTAL ACCRUED COMPENSATED ABSENCES	\$ 62,953

Business-type Activities

As of April 30, 2018, the long-term liabilities payable from proprietary fund resources consisted of the following:

General obligation bonds: Current portion Noncurrent portion	\$ 300,000 <u>0</u>
TOTAL GENERAL OBLIGATION BOND COSTS, NET OF PREMIUMS AND DISCOUNTS	\$ 300,000
Loans payable: Current portion Noncurrent portion TOTAL LOANS PAYABLE PAYMENTS	\$ 66,045 1,051,007 \$ 1,117,052
Accrued compensated absences: Current portion Noncurrent portion	\$ 5,690 9,265
TOTAL ACCRUED COMPENSATED ABSENCES	<u>\$ 14,955</u>

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Long-Term Liabilities (Continued)

General Obligation Bonds

Series 2010 Bond Issue – The City of Tuscola issued general obligation bonds of \$500,000 in August 2010, to finance the resurfacing improvements to Main, Sale, Pembroke, Prairie and Daggy Streets. The principal and interest is intended to be paid entirely from the revenues of the Motor Fuel Tax Fund; however, should there be insufficient funds available in the Motor Fuel Tax Fund, the City will increase its property tax levy to generate the needed revenue for the bond payments. Interest rates range between 2.25% and 3.6%. Interest paid on said bonds is payable on June 1st and December 1st in each year until paid. Both principal and interest on said bonds shall be payable at the principal office of the First Federal Bank of Tuscola, a division of The First National Bank of Arcola, the paying agent for the bonds, in the City of Tuscola, Illinois. These bonds are required to be fully paid within 10 years from the date of issue and are backed by the full faith and credit of the City. The bond ordinance requires that moneys held in the Motor Fuel Tax Fund be held in a special reserve account, named "Bond and Interest". This special reserve account should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds.

Series 2012 Bond Issue – The City of Tuscola issued general obligation bonds of \$500,000 in May 2012, to finance the resurfacing improvements to South Main Street. The principal and interest is intended to be paid entirely from the revenues of the Motor Fuel Tax Fund; however, should there be insufficient funds available in the Motor Fuel Tax Fund, the City will increase its property tax levy to generate the needed revenue for the bond payments. Interest rates range between 1.25% and 3.5%. Interest paid on said bonds is payable on June 1st and December 1st in each year until paid. Both principal and interest on said bonds shall be payable at the principal office of the Tuscola National Bank of Tuscola, the paying agent for the bonds, in the City of Tuscola, Illinois. These bonds are required to be fully paid within 10 years from the date of issue and are backed by the full faith and credit of the City. The bond ordinance requires that moneys held in the Motor Fuel Tax Fund be held in a special reserve account, named "Bond and Interest". This special reserve account should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds.

Series 2011 Bond Issue – The City of Tuscola issued general obligation taxable refunding bonds of \$1,545,000 in December 2011, to refund the 1997 Series Waterworks Refunding Revenue Bonds and the 2003 Series Waterworks Refunding Revenue Bonds (B). The principal and interest is intended to be paid from the revenues of the Water Fund. In addition, the City's sales tax has been pledged as additional means for repayment of these bonds; however, should there be insufficient funds available from the Water Fund and sales taxes, the City will increase its property tax levy to generate the needed revenue for the bond payments. Interest rates range between 0.9% and 2.0%. Interest paid on said bonds is payable on March 1st and September 1st in each year until paid. Both principal and interest on said bonds shall be payable at the principal corporate trust office of UMB Bank, N.A., the paying agent for the bonds, in Kansas City, Missouri. These bonds are required to be fully paid within 7 years from the date of issue and are backed by the full faith and credit of the City. The bond ordinance requires that moneys be accumulated in a debt service account in the Water Fund, named "Bond and Interest". This debt service account should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds.

<u>Series 2011 Bond Issue</u> – The City of Tuscola issued general obligation taxable refunding bonds of \$2,060,000 in December 2011, to refund the 1993 Series Sewerage Refunding Revenue Bonds, the 2000 Series General Obligation Sewerage Bonds and the 2003 Series Sewerage Refunding Revenue Bonds (A). The principal and interest is intended to be paid from the revenues of the Sewer Fund.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Long-Term Liabilities (Continued)

General Obligation Bonds (Continued)

In addition, the City's sales tax has been pledged as additional means for repayment of these bonds; however, should there be insufficient funds available from the Sewer Fund and sales taxes, the City will increase its property tax levy to generate the needed revenue for the bond payments. Interest rates range between 0.9% and 2.0%. Interest paid on said bonds is payable on March 1st and September 1st in each year until paid. Both principal and interest on said bonds shall be payable at the principal corporate trust office of UMB Bank, N.A., the paying agent for the bonds, in Kansas City, Missouri. These bonds are required to be fully paid within 7 years from the date of issue and are backed by the full faith and credit of the City. The bond ordinance requires that moneys be accumulated in a debt service account in the Sewer Fund, named "Bond and Interest". This debt service account should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds.

As a result of the refunding, the City reduced its total debt service requirements by \$203,943, which results in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$196,342.

Loans Payable

Illinois Environmental Protection Agency - On October 1, 2014, the City entered into a loan agreement (Project L17-3758) in the amount of \$948,769, including capitalized interest of \$22,516, with the Illinois Environmental Protection Agency to finance the acquisition and installation of various capital projects to increase capacity in the water supply lines in the central/west side of the City. \$228,896 of the loan agreement will not be repaid as it was forgiven by the Illinois Environmental Protection Agency. Interest is charged at a rate 1.25%. Interest paid on said loan is payable on April 24th and October 24th in each year until paid. Both principal and interest on said loan shall be payable at the office of Amalgamated Bank of Chicago, the authorized trustee of the Illinois Environmental Protection Agency, Water Revolving Fund, in Chicago, Illinois. The note is required to be fully paid within 20 years from the date of issue and is backed by the full faith and credit of the City. The ordinance requires that moneys be accumulated in debt service accounts in the Water Fund, named "Bond and Interest", which should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds; "Depreciation", which should consist of 1/120th of 10% of the principal of the bonds per month, with a restriction for extraordinary repairs and maintenance of the system; and "Bond Reserve", which should consist of 1/24th maximum annual debt service, with a restriction to prevent or remedy payment default.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Long-Term Liabilities (Continued)

Loans Payable (Continued)

Illinois Environmental Protection Agency – On July 1, 2014, the City entered into a loan agreement (Project L17-4835) in the amount of \$601,231 with the Illinois Environmental Protection Agency to finance the painting and maintenance to the elevated water storage tank. \$150,890 of the loan agreement will not be repaid as it was forgiven by the Illinois Environmental Protection Agency. Interest is charged at a rate 1.25%. Interest paid on said loan is payable on January 14th and July 14th in each year until paid. Both principal and interest on said loan shall be payable at the office of Amalgamated Bank of Chicago, the authorized trustee of the Illinois Environmental Protection Agency, Water Revolving Fund, in Chicago, Illinois. The note is required to be fully paid within 20 years from the date of issue and is backed by the full faith and credit of the City. The ordinance requires that moneys be accumulated in debt service accounts in the Water Fund, named "Bond and Interest", which should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds; "Depreciation", which should consist of 1/120th of 10% of the principal of the bonds per month, with a restriction for extraordinary repairs and maintenance of the system; and "Bond Reserve", which should consist of 1/24th maximum annual debt service, with a restriction to prevent or remedy payment default.

<u>Illinois Environmental Protection Agency</u> – On February 21, 2014, the City entered into a loan agreement (Project L17-3671) in the amount of \$238,466 with the Illinois Environmental Protection Agency to finance the wastewater supply system project. \$59,987 of the loan agreement will not be repaid as it was forgiven by the Illinois Environmental Protection Agency. Interest is charged at a rate 1.25%. Interest paid on said loan is payable on February 21st and August 21st in each year until paid. Both principal and interest on said loan shall be payable at the office of Amalgamated Bank of Chicago, the authorized trustee of the Illinois Environmental Protection Agency, Water Revolving Fund, in Chicago, Illinois. The note is required to be fully paid within 20 years from the date of issue and is backed by the full faith and credit of the City. The ordinance requires that moneys be accumulated in debt service accounts in the Sewer Fund, named "Bond and Interest", which should consist of 1/6th of the interest next due and 1/12th of the principal next due, with a restriction for paying principal and interest on bonds; "Depreciation", which should consist of 1/120th of 10% of the principal of the bonds per month, with a restriction for extraordinary repairs and maintenance of the system; and "Bond Reserve", which should consist of 1/24th maximum annual debt service, with a restriction to prevent or remedy payment default.

Changes in Long-Term Liabilities

The following is a summary of changes in long-term debt for the year ended April 30, 2018:

	В	eginning						Ending	Du	e within
Type of Liability:		Balance	Α	dditions	Re	eductions]	Balance	O	ne Year
Governmental activities:										
General obligation bonds:										
Series 2010	\$	220,000	\$	0	\$	(52,000)	\$	168,000	\$	54,000
Series 2012		300,000		0		(50,000)		250,000		50,000
Total bonds payable		520,000		0	_	(102,000)		418,000		104,000
Pension obligations Accrued compensated		505,920		0		(505,920)		0		0
Absences	_	55,912		102,549		(95,508)		62,953		21,315
TOTAL GENERAL LONG- TERM LIABILITIES	\$	1,081,832	\$	102,549	\$	(703,428)	\$	480,953	\$	125,315

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Long-Term Liabilities (Continued)

Changes in Long-Term Liabilities (Continued)

	Beginning			Ending	Due within
Type of Liability:	Balance	Additions	Reductions	Balance	One Year
Business-type activities:					
General obligation bonds:					
Series 2011 (Water)	\$ 265,000	\$ 0	\$ (265,000)	\$ 0	\$ 0
Series 2011 (Sewer)	595,000	0	(295,000)	300,000	300,000
Total bonds payable	860,000	0	(560,000)	300,000	300,000
Loans payable:					
Project L17-3758	644,750	0	(35,416)	609,334	35,860
Project L17-4835	387,976	0	(21,312)	366,664	21,579
Project L17-3671	149,553	0	(8,499)	141,054	8,606
Total loans payable	1,182,279	0	(65,227)	1,117,052	66,045
Accrued compensated					
Absences	12,692	25,269	(23,006)	14,955	5,690
TOTAL BUSINESS LONG-					
TERM LIABILITIES	<u>\$ 2,054,971</u>	<u>\$ 25,269</u>	\$ (648,233)	<u>\$ 1,432,007</u>	<u>\$ 371,735</u>

(1) The calculation to reconcile amounts in this schedule to the "net position – net investment in capital assets" for governmental activities is:

Net Capital Assets	\$24,639,604
Less: 100% of the outstanding 2010 general obligation bonds	(168,000)
100% of the outstanding 2012 general obligation bonds	(250,000)
Net position invested in capital assets, net of related debt	\$24,221,604

Annual Debt Service Requirements

The annual debt service requirements to maturity for bonds and loans as of April 30, 2018, are as follows:

Year Ending April 30	Principal	Interest
2019	\$470,046	\$30,059
2020	172,873	23,200
2021	175,711	19,054
2022	118,560	14,617
2023	119,420	12,132
2024-2028	360,381	38,632
2029-2033	383,547	15,465
2034	34,514	216
TOTALS	<u>\$ 1,835,052</u>	<u>\$ 153,375</u>

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Legal Debt Margin

2016 Equalized Assessed Valuation	\$ 58,200,770
•	8.625%
Legal Debt Margin	5,019,816
Margin Used	1,835,052
	Φ 2.104.764
Margin Remaining	<u>\$ 3,184,764</u>

Accrued Compensated Absences

Compensated absence obligations arise from amounts due to City employees for vested amounts of vacation pay and sick pay which will be payable in the future. Typically, the compensated absence obligations have been paid by the General Fund, Tax Increment Financing Fund, Tourism Fund, Library Fund, Water Fund and Sewer Fund. Amounts accrued at April 30, 2018, are as follows:

Accrued Compensated Absences

	Governm	Governmental		Business-type	
	Activiti	es	Ac	tivities	
Accrued paid time off	\$ 62	2,953	\$	14,955	
Less current portion	2	1,315		5,690	
LONG-TERM PORTION	<u>\$ 41</u>	1,638	\$	9,265	

Other Post Employment Benefits (OPEB)

The City does not maintain a retiree healthcare plan. The City is not required by law or contractual agreement to provide funding for retiree health costs other than the pay-as-you-go amount necessary to provide current benefits to retirees. Any participating retired plan members would contribute 100 percent of their premium costs. An implicit rate subsidy exists though any retirees would contribute 100 percent of their premium because of the pooled aspects of providing health benefit coverage. The subsidy is generated as a result of the basic nature of insurance – one risk group subsidizes another to arrive at a blended premium. In all likelihood, current employees who are young and healthy subsidize older retirees. The City has no unionized workers and contribution requirements can be changed by the City Council at any time.

The City has no retirees included in its healthcare premiums at April 30, 2018 or during the year ending April 30, 2018. As a result, the City's implicit liability is zero or some minimal amount below what is considered material for purposes of this audit report for the year ending April 30, 2018.

Due To/From Balances

Due to/from balances used to cover start-up costs of a new tax increment financing district within the City and financing large projects within the existing tax increment financing districts were as follows as of April 30, 2018:

	Dı	ie From	Due '	ľo
General Fund	\$	1,832,645	\$	0
Tax Increment Financing Funds		0	1,83	2,645
TOTALS	\$	1,832,645	\$ 1.83	2.645

This due to/from is expected to be repaid as revenues from the tax increment financing districts expand. This amount is not expected to be repaid within one year.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Revenues Due From County and State Governments

The following is a breakdown of the amounts due from the County and State governments in the government-wide financial statements at April 30, 2018:

Douglas County		
Property taxes	\$ 2	2,242,689
Police fines		1,697
Total	\$ 2	2,244,386
State of Illinois		
Sales tax	\$	178,505
Home rule sales tax		63,303
Income tax		61,443
Corporate pers. repl. tax		8,617
Gaming tax		16,936
Motor fuel tax		10,256
Total	\$	339,060

Tax Increment Financing Loans Receivable

On January 15, 2013, the City Council approved a loan of \$40,000 at 3% for 10 years to Amber Seip of Alpha and Omega Power Training, LLC for renovations at 122 W. Sale St. As of April 30, 2018, all amounts of this loan were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$20,148.

On July 9, 2012, the City Council approved a loan of \$51,000 at 3% for 10 years to Jeremy and Lana Tengwall of Bailey James Enterprises, LLC for renovations at 123 W. Sale St. On July 22, 2013, the City Council approved additional amounts on this loan for a total of \$300,000. Additionally, the interest rate will be at 1.5%. As of April 30, 2018, all amounts of this loan were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$197,265.

On March 23, 2011, the City Council approved a loan of \$46,250 at 3% for 11 years to Edward Boutilier of Double B Properties for renovations at 134 W. Sale St. As of April 30, 2018, all amounts of this loan was disbursed and the loan had entered the repayment phase, with an outstanding balance of \$37,131. An additional \$954 is due for interest and late fees on past due balances.

On October 18, 2007, the City Council approved a loan of \$113,387 at 3% for 10 ½ years to I. Mac Boyd for renovations at 124 W. Sale St. As of April 30, 2018, all amounts of this loan were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$43,622.

On May 19, 2008, the City Council approved a loan of \$13,299 at 3% for 11 years to Michael and Virginia Campbell for renovations at 201 S. Main St. As of April 30, 2018, all amounts of this loan were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$1,235.

On January 13, 2014, the City Council approved a loan of \$80,000 to Richard and Donna Kidwell of Daylight Donuts for renovations to the building at 901 E. Southline Road for use as a donut shop. As of April 30, 2018, all amounts of this loan had been disbursed and the loan had entered the repayment phase, with an outstanding balance of \$51,264.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Tax Increment Financing Loans Receivable (Continued)

On February 13, 2012, the City Council approved a loan of \$59,500 at 3% for 10 years to Edward Boutilier of Red Barn Veterinary Services for renovations at 132 W. Sale St. On March 9, 2015, the City Council rescinded \$17,765 of this loan. As of April 30, 2018, \$41,735 of this loan was disbursed and the loan had entered the repayment phase, with an outstanding balance of \$43,770. An additional \$756 is due for interest and late fees on past due balances.

On October 30, 2007, the City Council approved a loan of \$6,205 at 3% for 11 ½ years to Thomas G. Wold and Sally J. Foote for renovations at 140 W. Sale St. As of April 30, 2018, this loan had been paid in full.

On August 12, 2004, the City Council approved a loan of \$170,000 at 3% for 13 years to Flesor Family Confectionary, Inc. for the expansion and renovation of Flesor's Candy Kitchen at 101, 103, and 105 W. Sale St. As of April 30, 2018, all amounts of this loan had been paid in full.

On April 27, 2015, the City Council approved a loan of \$100,000 at 1.5% for 6 ½ years to Flesor Family Confectionary, Inc. for the expansion and renovation of Flesor's Candy Kitchen at 101, 103, and 105 W. Sale St. As of April 30, 2018, \$99,567 of the loan amounts had been disbursed and the City Council had rescinded the remaining \$433. The loan had entered the repayment phase with an outstanding balance of \$76,274.

On November 14, 2013, the City Council approved a loan of \$25,901 at 3% for 8 years to Greco Enterprises, LLC for renovations at 101 E. Sale St. As of April 30, 2017, the loan had been paid in full and was closed.

On September 28, 2015, the City Council approved a loan, not to exceed \$18,300, at 3% for 6 years to Dr. William Hemmer for parking lot improvements to his property at 902 S. Court St. As of April 30, 2017, all amounts of this loans were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$10,610.

On September 28, 2015, the City Council approved a loan, not to exceed \$18,300, at 3% for 6 years to Dr. Jamison Boyd for parking lot improvements to his property at 902 S. Court St. As of April 30, 2017, all amounts of this loans were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$10,665.

On August 15, 2003, the City Council approved a loan of \$184,664 at 3% for 18 ½ years to Scott Kibler of Scott Kibler Agency, Inc. for renovations at 129 W. Sale St. As of April 30, 2018, all amounts of this loan was disbursed and the loan had entered the repayment phase, with an outstanding balance of \$35,606.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Tax Increment Financing Loans Receivable (Continued)

On June 10, 2013, the City Council approved a loan of \$50,000 to John McDevitt of Yellow Dog Artworks for renovation to the HVAC system and roof at 100 N. Main St. The amount is to be added to the building purchase price upon completion of the project. On April 14, 2014, an additional amount of \$80,425 was approved by City Council under the same terms. On February 13, 2017, the City Council was notified that McDevitt was terminating the purchase contract with the city on this property. Bend in the River, Inc. was approved to lease the building for one year at \$100 per month, and is approved to assume the redevelopment agreement on the property with the City upon successful completion of that one year lease. On February 26, 2018, the City Council approved a one month lease extension and on March 26, 2018, the City Council approved a 12 month lease extension.

On October 14, 2014, the City Council approved a loan of \$15,000 at 3% for 7 years to Racheal Puckett for renovations to the building at 102-104 W. Sale Street. As of April 30, 2016, \$12,535 of this loan had been disbursed, remaining amounts were rescinded by the City Council and the loan had entered the repayment phase, with an outstanding balance of \$12,193. An additional \$519 was due for interest and late fees on past due balances. This loan was written off in the current year as a result of the business filing bankruptcy.

On September 16, 2011, the City Council approved a loan of \$43,834 at 3% for 10 ½ years to Vintage Karma for renovations at 110 W. Sale St. As of April 30, 2016, all amounts of this loan were disbursed and the loan had entered the repayment phase, with an outstanding balance of \$19,497.

On August 12, 2013, the City Council approved a loan of \$7,520 at 3% for 8 years to Richard and Donna Kidwell for brick work to the exterior of the Winterberry Store building at 114-116 W. Sale St. and a loan of \$2,200 for replacing the awning on the same building. On October 14, 2013, the City Council approved an additional loan amount of \$9,260 for a new roof on the same building. As of April 30, 2018, \$9,743 of this loan was disbursed, the remaining amounts were rescinded by the City Council and the loan had entered the repayment phase, with an outstanding balance of \$3,916.

Tax Increment Financing Loan Project

The City approved and adopted tax increment financing in accordance with the terms of the Tax Increment Allocation Redevelopment Act of the State of Illinois. Accordingly, the City has adopted a redevelopment plan and project and designated a project area in compliance with the conditions of the Act. Under this plan, any increase in Property Tax incurred over the base amount on the date of enactment of the project will be allocated exclusively to the project area for purpose of economic development.

These tax increments collected under the Act and paid to the City will be deposited in a special fund designated as "The Special Tax Allocation Fund for the Tuscola Redevelopment Project Area". For the year ending April 30, 2018 the Tax Increment Fund received \$1,517,620 in property taxes.

Tax Increment Grants

On December 11, 2013, the City Council approved a grant of \$80,000 to the Tuscola Moose Lodge for property acquisition and lot paving at the corner of Route 36 and Meadowview Dr. At April 30, 2018, \$65,000 of this grant was disbursed, and the remaining \$15,000 was rescinded.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Tax Increment Grants (Continued)

On February 9, 2015, the City Council approved a grant of up to \$24,985 to I. Mac Boyd for renovations to his property at 124 W. Sale Street. On August 22, 2016, the City Council approved an additional amount of \$3,747 to this grant. At April 30, 2018, all amounts of this grant were disbursed.

On March 14, 2016, the City Council approved a grant to Kelsey Furniture, Inc. for \$6,000 for exterior door replacement at 215 N. Main St. At April 30, 2018, all amounts of this grant were disbursed.

On March 28, 2017, the City Council approved a grant of \$250,000 to Tony and Sarah Vitale for renovations to the property at 100-104 W Sale St for purposes of operating a restaurant. At April 30, 2018, \$248,837 of this grant had been disbursed and the remaining \$1,163 was rescinded by the City Council.

On March 13, 2017, the City Council approved a grant of \$750 to the Tuscola Masonic Lodge for improvements to the property at 107 N Main St. At April 30, 2018, \$625 of this grant had been disbursed and the remaining \$125 was rescinded by the City Council.

Tax Increment Other Redevelopment Agreements and Commitments

On April 28, 2003, the City Council entered into an intergovernmental agreement with the Tuscola Community Unit School City #301 for the purchase of the property at 400 E. Sale St., the former Northward School property. The parties additionally agreed to a vocational or career education grant, as provided in an intergovernmental cooperation agreement dated December 28, 1998, to the school City in the amount of \$150,000 per year for 9 years. The grant payments were scheduled to begin on October 1, 2010. On September 27, 2010, the City Council approved the payment of two of the \$150,000 payments instead of one. On April 30, 2018, \$1,350,000 or nine payments of this grant had been disbursed, fulfilling the complete grant.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Tax Increment Other Redevelopment Agreements and Commitments (Continued)

On January 28, 2008, the City Council approved a redevelopment agreement with the owners of the Tuscola Outlet Mall. This agreement addresses expansion and retail retention needed to maintain this very valuable development. Under the agreement, the City will reimburse 50% of their costs, up to \$400,000 annually, for capital improvements to the center and for recruitment and store build-out for any of a listing of top retail tenants, contingent upon agreement to certain lease terms.

An additional term of the redevelopment agreement is to extend the annual \$400,000 subsidy approved in the prior redevelopment agreement for an additional 12 years to the current end of the City's TIF district. The terms of this extension is the same as the terms in the original redevelopment agreement on this development.

On November 23, 2015, the City Council approved an assignment of the COROC/Tuscola, LLC agreement to ADCO Tuscola, LLC. On January 22, 2018, the City Council tabled a request from ADCO Tuscola, LLC to assign the redevelopment agreement to the new mall owners, Tuscola Realty LLC and Tuscola Nassim LLC, pending receipt of information requested from the new owners.

On April 24, 2017, the City Council approved a three year agreement with Tuscola Economic Development, Inc. (TEDI) for purposes of the City employing an economic development director position for TEDI as its annual funding commitment to the organization at an amount not to exceed \$100,000 per year.

On January 25, 2010, the City Council approved a Redevelopment agreement with Tuscola Do-it Best Home Center and owners Jim and Kay Higgins for purposes of assisting in development of a new hardware and home center at 407 E. Southline Road. The City will reimburse the developers \$250,000 in the form of a grant for building rehabilitation; an incremental sales tax rebate of 75% of increment for years 1-4 of the business, 60% for years 5-7, and 50% for years 8-10; and an incremental property tax rebate of 100% of the increment for 10 years with the total financial incentive for this redevelopment agreement capped at \$750,000 over the term of the agreement. At April 30, 2018, \$573,315 of this grant had been disbursed, of which \$17,580 in sales tax rebates and \$27,606 in property tax rebates was disbursed in the current year.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Tax Increment Other Redevelopment Agreements and Commitments (Continued)

On February 14, 2011, the City Council approved a professional services agreement with Peckham, Guyton, Albers and Viets to begin the process of establishing a new TIF District at Barker and Prairie Streets for purposes of mitigating flood plain area so that a subdivision of single family housing can be built on currently vacant, flood plain encumbered land lots. On October 10, 2011, the City Council entered into a redevelopment agreement with Owen Tucker for the development of the lots in the newly established Barker/Prairie TIF City #3. The agreement with Owen Tucker provided for a 60% tax rebate for properties developed between Barker, Newkirk, Prairie and Enterprise streets, up to 50% of the total project costs, or \$399,346. At April 30, 2018, \$58,764 had been rebated to Tucker for this portion of the agreement, leaving \$340,582 owed to Tucker from future years' property taxes. During the year ended April 30, 2018, the City remitted \$17,287 for the property tax abatement.

Concentrated Credit Risk

The City's Water and Sewer Funds are principally engaged in the business of providing water and sewer services to City residents. The Water and Sewer Fund's give credit to customers for water and sewer service provided, with payment terms normal in the industry. The Water and Sewer Fund's ability to collect the amounts due from customers may be affected by general economic fluctuations in the City and the surrounding geographic area. The City has established an allowance for doubtful accounts in the Water Fund of \$4,000 and in the Sewer Fund of \$5,000 as of April 30, 2018.

Joint Venture

On May 10, 1993, the City of Tuscola entered into an intergovernmental agreement with the City of Arcola and Cabot Corporation to construct, maintain and operate a newly constructed water main. The purpose of this water main is to provide the cities, as well as Cabot Corporation and several residences, water from Northern Illinois Water Corporation. This agreement had an original term of 10 years beginning on May 10, 1993, and automatically renews every 5 years. The maximum total term is not to exceed 40 years. Each of the Cities designates 3 representatives to serve on the Tuscola-Arcola Water Main board. The mayor or administrator of the host City serves as the chairperson (with tie breaker voting ability). The host City alternates with each meeting. The capital budgets for construction of this water main were funded 55% by the City of Tuscola and 45% by the City of Arcola, with Cabot Corporation reimbursing 12.5% of the total cost of construction up to a maximum of \$450,000.

Note 3 - Detail Notes on Transaction Classes/Accounts (Continued)

Joint Venture (Continued)

Each member agency (the Cities of Arcola and Tuscola) holds an equity interest in the water main capital assets according to each Cities share of water usage for the prior year and the proportion of funding provided by each City during a year. At April 30, 2018 the City of Tuscola's equity interest was 55.63%, or \$142,603, which is reported in the Proprietary Funds as investment in joint venture.

A copy of the separate unaudited financial statements for Tuscola-Arcola Water Main may be obtained from the City of Tuscola, 214 N. Main Street, Tuscola, IL 61953-1486. The responsibility for maintaining books and records for the joint venture is rotated periodically between the Cities.

Summary financial information for the Tuscola-Arcola Water Main as of and for the year ended April 30, 2018 is provided below.

Financial Position as of Ap)rıl 30	. 2018
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Cash	\$ 87,876
Accounts Receivable - City of Arcola	168,457
Total assets	\$ 256,333
Total equity	\$ 256,333
Results of Operations for Fiscal Year Ending April 30, 2018	
Total revenues	\$258,767
Estimate Arcola due to Agency for West Prairie Billing Error	168,457
Total expenditures	228,903
Net income (loss)	198,321
Beginning total equity	58,012
Ending total equity	<u>\$ 256,333</u>

Economic Dependency

The City of Tuscola receives its income primarily from local property taxes and state sales tax. There are a few large businesses that provide the City of Tuscola a significant amount of this revenue and would negatively impact their operations if they were to close.

Note 4 - Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 and administered by Nationwide Retirement Solutions. The plan, available to all full-time City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. Contributions to the plan are recorded on the City's books as current salaries expenditures. All assets and income of the plan are held in trust by the plan administrator for the exclusive benefit of the participants and their beneficiaries. The City does not take an active role in the managing of the plan assets. Therefore, in accordance with GASB Statement No. 32, the deferred compensation plan is not reported in the City's financial statements.

Note 5 - Appropriations Deficit

No funds that adopted budgets annually had excess expenditures over appropriations for the fiscal year ended April 30, 2018.

Note 6 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; employees' health and life; and natural disasters. The City obtains coverage from commercial insurance companies to handle the risk of loss. There have been no decreases in insurance coverage from the prior year. There have been no settlements in excess of insurance coverage during the prior three years.

Illinois Municipal League Risk Management Association - The City participates in the Illinois Municipal League Risk Management Association (IMLRMA). IMLRMA is an organization of municipalities in Illinois that have formed an association under the Illinois Intergovernmental Corporation Statute to pool its risk management needs. The pool is self-sustaining through member premiums and provides the following types of coverage: workmen's compensation, auto liability & comprehensive general liability, portable equipment, auto physical damage and property. An annual premium is charged to cover expected claims and administrative costs. The City and any other participating entities are subject to cover loss experiences that exceed predictions through additional premiums. Management believes such coverage is sufficient to preclude any significant uninsured losses to the City.

Note 7 - Commitments and Contingencies

Grant Contingencies

Amounts received from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

Note 8 - Pension Plan

IMRF Plan Description

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

Note 8 - Pension Plan (Continued)

Benefits Provided (Continued)

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2017, the following employees were covered by the benefit terms:

	IMRF
Retirees and Beneficiaries currently receiving benefits	21
Inactive Plan Members entitled to but not yet receiving benefits	9
Active Plan Members	25
Total	55

Contributions

As set by statute, the City's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2017 was 9.42%. For the fiscal year ended April 30, 2018, the City contributed \$122,081 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The City's net pension liability was measured as of December 31, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Note 8 - Pension Plan (Continued)

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The Actuarial Cost Method used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- Salary Increases were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
Domestic Equity	37%	6.85%
International Equity	18%	6.75%
Fixed Income	28%	3.00%
Real Estate	9%	5.75%
Alternative Investments	7%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

Note 8 - Pension Plan (Continued)

Single Discount Rate

A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Changes in the Net Pension Liability

	Total		
	Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
	(A)	(B)	(A) - (B)
Balances at December 31, 2016	\$7,001,377	\$6,495,457	\$505,920
Changes for the year:			
Service Cost	136,805	0	136,805
Interest on the Total Pension Liability	520,082	0	520,082
Changes of Benefit Terms	0	0	0
Differences Between Expected and Actual			
Experience of the Total Pension Liability	(9,126)	0	(9,126)
Changes of Assumptions	(208,863)	0	(208,863)
Contributions - Employer	0	118,904	(118,904)
Contributions - Employees	0	60,253	(60,253)
Net Investment Income	0	1,095,323	(1,095,323)
Benefit Payments, including Refunds			
of Employee Contributions	(270,697)	(270,697)	0
Other (Net Transfer)	0	(59,453)	59,453
Net Changes	168,201	944,330	(776,129)
Balances at December 31, 2017	\$7,169,578	\$7,439,787	(\$270,209)

Note 8 - Pension Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	1% Lower	Current Discount	1% Higher
	(6.50%)	(7.50%)	(8.50%)
Net Pension Liability	\$622,302	(\$270,209)	(\$991,886)

<u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related</u> to Pensions

For the year ended April 30, 2018, the City recognized a reduction in pension liability of \$8,918. At April 30, 2018, the City reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred	Net Deferred
Deferred Amounts Related to Pensions	Outflows of	Inflows of	Outflows of
	Resources	Resources	Resources
Deferred Amounts to be Recognized in Pension			
Expense in Future Periods			
Differences between expected and actual experience	\$ 21,521	\$ 11,489	\$10,032
Changes of assumptions	3,555	177,505	(173,950)
Net difference between projected and actual			
earnings on pension plan investments	189,942	491,061	(301,119)
Total Deferred Amounts to be recognized in			
pension expense in future periods	215,018	680,055	(465,037)

Note 8 - Pension Plan (Continued)

<u>Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related</u> to Pensions (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending	Deferred Outflows
December 31	of Resources
2018	(64,604)
2019	(64,604)
2020	(149,758)
2021	(159,822)
2022	(26,249)
Thereafter	0
Total	(\$465,037)



Tuscola, Illinois

REQUIRED SUPPLEMENTARY INFORMATION Schedule of Changes in the Net Pension Liability and Related Ratios

Calendar Year Ended December 31,	2017
Total Pension Liability	
Service Cost	\$ 136,805
Interest on the Total Pension Liability	520,082
Changes of Benefit Terms	-
Differences Between Expected and Actual Experience	
of the Total Pension Liability	(9,126)
Changes of Assumptions	(208,863)
Benefit Payments, including Refunds of Employee Contributions	(270,697)
Net Change in Total Pension Liability	168,201
Total Pension Liability - Beginning	7,001,377
Total Pension Liability - Ending (A)	\$ 7,169,578
Plan Fiduciary Net Position	
Contributions - Employer	\$ 118,904
Contributions - Employees	60,253
Net Investment Income	1,095,323
Benefit Payments, including Refunds of Employee Contributions	(270,697)
Other (Net Transfer)	(59,453)
Net Change in Plan Fiduciary Net Position	944,330
Plan Fiduciary Net Position - Beginning	6,495,457
Plan Fiduciary Net Position - Ending (B)	<u>\$ 7,439,787</u>
Net Pension Liability – Ending (A) – (B)	<u>\$ (270,209)</u>
Plan Fiduciary Net Position as a Percentage	
of the Total Pension Liability	103.77%
Covered Valuation Payroll	\$1,262,251
Net Pension Liability as a Percentage	
of Covered Valuation Payroll	(21.41)%

Tuscola, Illinois

REQUIRED SUPPLEMENTARY INFORMATION Schedule of Employer Contributions

Calendar Year Ended <u>December 31,</u>	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a Percentage of Covered Valuation Payroll
2015	\$122,452	\$127,492	\$(5,040)	\$1,257,207	10.14%
2016	119,260	119,261	(1)	1,208,310	9.87%
2017	118,904	18,904	0	1,262,251	9.42%

Notes to Schedule:

Estimated based on contribution rate of 9.42% and covered valuation payroll of \$1,262,251

Methods and Assumptions Used to Determine 2016 Contribution Rates:

Actuarial Cost Method: Aggregate Entry Age Normal

Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization Period: Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 27-year closed period until remaining period reaches

15 years (then 15-year rolling period).

Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon

adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 21 years for most

employers (two employers were financed over 30 years).

Asset Valuation Method: 5-year smoothed market; 20% corridor

Wage Growth: 3.50%

Price Inflation: 2.75%, approximate; No explicit price inflation assumption is used in this valuation.

Salary Increases: 3.75% to 14.50%, including inflation

Investment Rate of Return: 7.50%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the

2014 valuation pursuant to an experience study of the period 2011-2013.

Mortality: For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection

scale MP-2014(base year 2012). The IMRF specific rates were developed form the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014(base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee

Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes: There were no benefit changes during the year.

^{*} Based on Valuation Assumptions used in the December 31, 2015, actuarial valuation

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For the Year Ended April 30, 2018

	Orig	Original & Final Budget Actual		Over (Under)	
Revenues					
Property taxes	\$	502,890	\$	498,711	\$ (4,179)
Sales taxes		1,845,000		1,782,293	(62,707)
State income taxes		452,480		467,698	15,218
Replacement taxes		33,950		34,383	433
Video gaming taxes		81,000		94,747	13,747
Fines and fees		38,000		23,645	(14,355)
Rent		10,000		9,703	(297)
Licenses and permits		24,500		23,275	(1,225)
Grant income		20,695		19,296	(1,399)
Franchise fees		16,000		13,545	(2,455)
Fire insurance		10,000		8,717	(1,283)
Pool income		66,700		63,120	(3,580)
Interest income		12,825		63,605	50,780
Miscellaneous		36,100		23,396	(12,704)
Total Revenues		3,150,140		3,126,134	(24,006)
Expenditures					
General Government					
Salaries - city officials and other		320,000		209,697	(110,303)
Payroll taxes		55,000		16,436	(38,564)
Employee benefits		150,000		58,405	(91,595)
Professional fees		150,000		18,503	(131,497)
Office and general expenses		270,000		26,649	(243,351)
Insurance		155,000		45,848	(109,152)
Publications		15,000		2,767	(12,233)
Maintenance		100,000		2,807	(97,193)
Utilities		50,000		13,997	(36,003)
Animal and bird control		20,000		-	(20,000)
Travel, training and education		10,000		1,170	(8,830)
Community activity subsidy		250,000		95,208	(154,792)
Substance abuse program		10,000		853	(9,147)
Miscellaneous		75,000		10,981	 (64,019)
Total Expenditures - General Government		1,630,000		503,321	 (1,126,679)

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND (CONTINUED) For the Year Ended April 30, 2018

	Original & Final Budget	Actual	Over (Under)
Public Safety			
Fire Protection			
Salaries	300,000	140,437	(159,563)
Payroll taxes	60,000	11,257	(48,743)
Employee benefits	10,000	1,843	(8,157)
Subscriptions	10,000	645	(9,355)
Special bequests	150,000	9,934	(140,066)
Utilities	25,000	5,265	(19,735)
Travel, training and education	50,000	8,219	(41,781)
Office and general expenses	25,000	4,468	(20,532)
Uniforms	10,000	767	(9,233)
Repairs and maintenance	285,000	31,215	(253,785)
Supplies and parts	100,000	25,489	(74,511)
Fire prevention	5,000	1,634	(3,366)
Miscellaneous	5,000	670	(4,330)
Total Expenditures - Fire Protection	1,035,000	241,843	(793,157)

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For the Year Ended April 30, 2018

	_	Original & Final Budget Actual			Over (Under)		
Expenditures (continued)							
Public Safety (continued)							
Police Protection							
Salaries	\$	825,000	397,857	\$	(814,710)		
Payroll taxes		25,000	10,290	\$	71,937		
Employee benefits		300,000	96,937		(203,063)		
Communications		25,000	11,583		(13,417)		
Office and general expenses		25,000	4,262		(20,738)		
Uniforms		20,000	9,005		(10,995)		
Repairs and maintenance		260,000	42,959		(217,041)		
Utilities		20,000	6,806		(13,194)		
Subscriptions		10,000	205		(9,795)		
Travel, training and education		25,000	4,556		(20,444)		
Drug fund		100,000	90		(99,910)		
K-9 unit		20,000	-		(20,000)		
Miscellaneous		15,000	5,408		(9,592)		
Total Expenditures - Police Protection		1,670,000	589,958		(1,380,962)		
Building Inspection							
Salaries		110,000	48,988		(61,012)		
Payroll taxes		11,000	3,481		(7,519)		
Employee benefits		65,000	25,271		(39,729)		
Insurance		500	50		(450)		
Office and general expenses		25,000	4,044		(20,956)		
Travel, training and education		10,000	1,548		(8,452)		
Professional fees		120,000	(3,668)		(123,668)		
Repairs and maintenance		60,000	1,887		(58,113)		
Miscellaneous		5,000	35		(4,965)		
Total Expenditures - Building Inspection		406,500	81,636		(324,864)		
Total Expenditures - Public Safety		3,111,500	913,437		(2,498,983)		

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND (CONTINUED) For the Year Ended April 30, 2018

	Original & Final Budget	Actual	Over (Under)
Public Works	<u> </u>		(Chacr)
Streets and Alleys			
Salaries	475,000	215,755	(259,245)
Payroll taxes	105,000	17,710	(87,290)
Employee benefits	250,000	96,189	(153,811)
Communications	5,000	978	(4,022)
Travel, training and education	5,000	675	(4,325)
Vehicle fuel	75,000	11,365	(63,635)
Vehicle maintenance	150,000	18,616	(131,384)
Utilities	150,000	40,565	(109,435)
Small equipment	102,500	531	(101,969)
Supplies and parts	20,000	2,552	(17,448)
Repairs and maintenance	450,000	1,892	(448,108)
Street, alley and curb maintenance	350,000	33,125	(316,875)
Sidewalks	25,000	1,154	(23,846)
Miscellaneous	5,000	283	(4,717)
Total Expenditures - Streets and Alleys	2,167,500	441,390	(1,726,110)
Municipal Building			
Salaries	\$ 12,000	\$ -	\$ (12,000)
Payroll taxes	6,000	_	(6,000)
Employee benefits	10,000	_	(10,000)
Insurance	250,000	70,331	(179,669)
Communications	5,000	1,891	(3,109)
Leases	10,000	750	(9,250)
Utilities	50,000	15,011	(34,989)
Real estate taxes - drainage	20,000	(3,590)	(23,590)
Vending	5,000	121	(4,879)
Supplies and parts	190,000	15,711	(174,289)
Repairs and maintenance	40,000	8,915	(31,085)
Miscellaneous	5,000	-	(5,000)
Total Expenditures - Municipal Building	603,000	109,140	(493,860)
Total Expenditures - Public Works	2,770,500	550,530	(2,219,970)

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For the Year Ended April 30, 2018

	Original & Final Budget	Actual	Over (Under)		
Expenditures (continued)					
Culture and Recreation					
Park					
Salaries	185,000	110,311	(74,689)		
Payroll taxes	21,500	7,653	(13,847)		
Employee benefits	120,000	59,947	(60,053)		
Repairs and maintenance	145,000	18,611	(126,389)		
Communications	5,000	466	(4,534)		
Travel, training and education	5,000	85	(4,915)		
Utilities	50,000	14,097	(35,903)		
Supplies and parts	41,500	4,378	(37,122)		
Miscellaneous	40,000	38	(39,962)		
Total Expenditures - Park	613,000	215,586	(397,414)		
Pool					
Salaries	110,000	54,741	(55,259)		
Payroll taxes	15,000	4,489	(10,511)		
Supplies	90,000	3,369	(86,631)		
Repairs and maintenance	95,000	2,979	(92,021)		
Advertising	10,000	165	(9,835)		
Communications	5,000	688	(4,312)		
Training	5,000	1,700	(3,300)		
Utilities	50,000	15,009	(34,991)		
Miscellaneous	20,000	444	(19,556)		
Total Expenditures - Pool	400,000	83,584	(316,416)		
Total Expenditures - Culture and Recreation	1,013,000	299,170	(713,830)		

BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For the Year Ended April 30, 2018

	Original & Final Budget	Actual	Over (Under)	
Development				
Economic development	5,000,000	17,580	(4,982,420)	
Total Expenditures - Development	5,000,000	17,580	(4,982,420)	
Capital Outlay				
General government	500,000	-	(500,000)	
ESDA	-	-	-	
Fire protection	1,000,000	-	(1,000,000)	
Police protection	100,000	34,942	(65,058)	
Building inspection	75,000	42,817	(32,183)	
Streets and alleys	1,000,000	64,962	(935,038)	
Municipal building	1,000,000	29,688	(970,312)	
ESDA	-	-	-	
Park	150,000	52,380	(97,620)	
Pool	1,500,000	-	(1,500,000)	
Total Expenditures - Capital Outlay	5,325,000	224,789	(5,100,211)	
Total expenditures	18,850,000	2,508,827	(16,642,093)	
Excess (deficiency) of revenues				
over (under) expenditures	(15,699,860)	617,307	16,618,087	
Other Financing Sources (Uses)				
Impairment loss on investment	-	1,414	1,414	
Total other financing sources (uses)		1,414	1,414	
Net change in fund balances	\$ (15,699,860)	618,721	\$ 16,619,501	
Fund balances - beginning		5,536,521		
Fund balances - ending		\$ 6,155,242		

BUDGETARY COMPARISON SCHEDULE - TAX INCREMENT FINANCING FUND For the Year Ended April 30, 2018

	Original & Final Budget		Actual		Over (Under)		
Revenues							
Property taxes	\$	1,521,200	\$	1,610,499	\$	89,299	
Miscellaneous income		5,000		7,361		2,361	
Interest income		10,200		7,317		(2,883)	
Total revenues		1,536,400		1,625,177		88,777	
Expenditures							
Current							
Development		18,559,500		687,361		(17,872,139)	
Debt service							
Principal		500,000		-		(500,000)	
Interest expense		150,000		-		(150,000)	
Capital outlay		2,500,000		38,800		(2,461,200)	
Total expenditures		21,709,500		726,161		(20,983,339)	
Excess (deficiency) of revenues							
over (under) expenditures		(20,173,100)		899,016		21,072,116	
Net change in fund balances	\$	(20,173,100)		899,016	\$	21,072,116	
Fund balances - beginning				(2,189,234)			
Fund balances - ending			\$	(1,290,218)			

BUDGETARY COMPARISON SCHEDULE - MOTOR FUEL TAX FUND For the Year Ended April 30, 2018

	Original & Final Budget		 Actual	Over (Under)		
Revenues						
Motor fuel tax	\$	115,360	\$ 114,388	\$	(972)	
Interest income		350	232		(118)	
Total revenues		115,710	114,620		(1,090)	
Expenditures						
Current						
Public works		250,000	-		(250,000)	
Debt Service						
Principal		200,000	102,000		(98,000)	
Interest expense		150,000	16,065		(133,935)	
Capital outlay		1,500,000	-		(1,500,000)	
Total expenditures		2,100,000	118,065		(1,981,935)	
Excess (deficiency) of revenues						
over (under) expenditures	\$	(1,984,290)	(3,445)	\$	1,980,845	
Fund balances - beginning			 234,763			
Fund balances - ending			\$ 231,318			

BUDGETARY COMPARISON SCHEDULE - TOURISM FUND For the Year Ended April 30, 2018

	Orig	ginal & Final Budget		Actual	Over (Under)		
Revenues		Dauger				(Clidel)	
Sales taxes - city	\$	190,000	\$	160,978	\$	(29,022)	
Fines and fees	4	14,850	Ψ	12,777	Ψ	(2,073)	
Interest income		1,000		3,005		2,005	
Grant income		13,250		, -		(13,250)	
Miscellaneous		500		376		(124)	
Total revenues		219,600		177,136		(42,464)	
Expenditures							
Current							
Development		997,000		206,389		(790,611)	
Capital outlay		150,000		-		(150,000)	
Total expenditures		1,147,000		206,389		(940,611)	
Excess (deficiency) of revenues							
over (under) expenditures	\$	(927,400)		(29,253)	\$	898,147	
Fund balances - beginning				287,831			
Fund balances - ending			\$	258,578			

BUDGETARY COMPARISON SCHEDULE - LIBRARY FUND For the Year Ended April 30, 2018

	O	nal & Final Budget	Actual Actual	Over (Under)		
Revenues						
Property taxes	\$	142,084	\$ 141,493	\$	(591)	
Replacement taxes		8,940	8,790		(150)	
Fines and fees		9,000	8,225		(775)	
Memorial funds		1,000	616		(384)	
Interest income		100	1,011		911	
Miscellaneous		4,450	6,329		1,879	
Total revenues		165,574	166,464		890	
Expenditures						
Current						
Culture and recreation		740,000	152,882		(587,118)	
Capital outlay		100,000	18,291		(81,709)	
Total expenditures		840,000	 171,173		(668,827)	
Excess (deficiency) of revenues						
over (under) expenditures		(674,426)	(4,709)		669,717	
Net change in fund balances	\$	(674,426)	(4,709)	\$	669,717	
Fund balances - beginning			 78,094			
Fund balances - ending			\$ 73,385			



Tuscola, Illinois

Assessed Valuations, Tax Rates, Taxes Extended and Collected

April 30, 2018

Tax Levy Year		2017		2016		2015		2014		2013	
Equalized Assessed Valuation											
(not including TIF Districts)	\$ 5	8,847,927	\$ 5	8,200,770	\$ 5	7,354,796	\$ 5	54,831,830	\$ 5	59,070,133	
Tax Rates											
(Per \$100 Equalized											
Assessed Valuation)											
General corporate	\$	0.1474	\$	0.1433	\$	0.1398	\$	0.1419	\$	0.1317	
Audit		0.0109		0.0105		0.0102		0.0104		0.0096	
ESDA		-		-		-		-		-	
Liability insurance		0.0867		0.0842		0.0821		0.0832		0.0773	
Social security		0.0723		0.0702		0.0684		0.0693		0.0644	
Fire protection		0.1579		0.1535		0.1497		0.1520		0.1411	
Parks		0.0717		0.0697		0.0680		0.0690		0.0641	
Police protection		0.1456		0.1415		0.1380		0.1400		0.1300	
IMRF		0.1094		0.1063		0.1037		0.1052		0.0977	
Library		0.2512		0.2442		0.2382		0.2419		0.2245	
Workmans compensation		0.0489		0.0475		0.0463	-	0.0469		0.0436	
Total Tax Rate	\$	1.1020	\$	1.0709	\$	1.0444	\$	1.0598	\$	0.9840	
Equalized Assessed Valuation -											
TIF Districts only	\$ 1	9,572,240	\$ 2	0,282,421	\$ 1	8,703,691	\$ 1	7,739,671	\$	17,701,197	
TIF Districts	\$	8.0444	\$	8.0426	\$	8.0521	\$	7.9005	\$	7.6942	
Tax Extensions											
General corporate	\$	86,742	\$	83,402	\$	80,182	\$	77,806	\$	77,795	
Audit		6,414		6,111		5,850		5,703		5,671	
ESDA		-		-		-		-		-	
Liability insurance		51,003		49,005		47,088		45,620		45,661	
Social security		42,547		40,857		39,231		37,998		38,041	
Road and bridge		20,000		19,788		20,132		20,178		20,970	
Fire protection		92,921		89,338		85,860		83,344		83,348	
Parks		42,194		40,566		39,001		37,834		37,864	
Police protection		85,683		82,354		79,150		76,765		76,791	
IMRF		64,380		61,867		59,577		57,683		57,712	
Library		147,826		142,126		136,619		132,638		132,612	
Workmans compensation		28,777		27,645		26,555		25,716		25,755	
TIF Districts		1,574,471		1,631,236		1,506,041		1,428,382		1,387,828	
Taxes extended - in total	\$	2,242,958	\$	2,274,296	\$	2,125,286	\$	2,029,668	\$	1,990,048	

Tuscola, Illinois

Assessed Valuations, Tax Rates, Taxes Extended and Collected

April 30, 2018

Tax Levy Year	 2017		2016		2015		2014		2013	
Taxes Collected (continued)										
General corporate	\$ -	\$	83,032	\$	79,760	\$	77,726	\$	77,735	
Audit	-		6,084		5,819		5,696		5,666	
Civil defense	\$ -	\$	-	\$	-	\$	-	\$	-	
Liability insurance	-		48,788		46,840		45,573		45,625	
Social security	-		40,676		39,024		37,959		38,012	
Road and bridge	-		19,696		20,042		20,148		20,928	
Fire protection	-		88,943		85,407		83,258		83,283	
Park	-		40,386		38,795		37,794		37,835	
Police protection	-		81,989		78,732		76,684		76,731	
IMRF	-		61,594		59,163		57,623		57,666	
Library	-		141,493		135,900		132,499		132,509	
Workmen's compensation	-		27,523		26,415		25,689		25,734	
TIF Districts	 <u> </u>	_	1,610,499	_	1,502,729		1,410,985		1,388,432	
Taxes collected	\$ 	\$	2,250,703	\$	2,118,628	\$	2,011,634	\$	1,990,156	
Percentage of Extensions										
Collected	<u>0.00</u> %		<u>98.96</u> %		<u>99.69</u> %		<u>99.11</u> %		<u>100.01</u> %	